

# Planning & Development Division

Planning & Economic Development Department

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Room 160 411 West First Street Duluth, Minnesota 55802

File Number	PL 20-040		<b>Contact</b> Kyle		Kyle Demir	Deming, <u>kdeming@duluthmn.gov</u>	
Туре	Concurrent Use Permit		Planning Commission Date		May 12, 2020		
Deadline for Action	Application Date		April 12, 20	April 12, 2020		June 12, 2020	
	Date Extension Letter Mailed		April 21, 2020		120 Days	August 11, 2020	
Location of Subject 1012 E. Second St. (East Hil		1012 E. Second St. (East Hillside	2)				
Applicant	St. Luke's	St. Luke's Hospital		Mike Boeselager			
Agent	Erdman Company		Contact	Jim Joyce			
Legal Descripti	on	East Second Street adjacent to	Lots 10 and 15,	Block 40	, Portland D	livision	
Site Visit Date			Sign Notice	Sign Notice Date		April 27, 2020	
Neighbor Letter Date		N/A	Number of Letters Sent		ent	N/A	

**Proposal:** Concurrent Use Permit for installation of a snowmelt system in the concrete driveway entrance and exit of St. Luke's Building A ambulance garage at 1012 E. Second St.

**Staff Recommendation:** Staff is recommending that Planning Commission recommend approval to City Council with conditions.

	Current Zoning	Existing Land Use	Future Land Use Map Designation
Subject	MU-I	Public street and sidewalk	Institutional
North	MU-I	St. Luke's parking lot	Institutional
South	MU-I	St. Luke's Building A	Institutional
East	MU-I	St. Luke's parking lot	Institutional
West	MU-I	St. Luke's Building A	Institutional

### Summary of Code Requirements:

UDC Section 50-37.7.C. The Planning Commission shall review the application, and council shall approve the application or approve it with modifications, if it determines that:

1. The proposed concurrent use will not harm or inconvenience the health, safety and general welfare of the city.

2. Not applicable (skywalks)

3. No portion of a public easement proposed for use is being physically used or occupied by the public.

4. Not applicable (parking)

## Comprehensive Plan Governing Principle and/or Policies and Current History (if applicable):

Governing Principle #1 – Reuse previously developed lands: includes adaptive reuse of existing building stock and historic resources, as this strengthens neighborhoods.

Governing Principle #13 – Develop a healthy community – Supporting health and well-being is a priority, and investments and policies will advance and maximize health and health equity in the city through safe vehicle and pedestrian travel.

Future Land Use - Applicable to medical, university/college, public school, religious, or governmental campuses. Can include adjacent areas that support them, with related commercial and/or office uses, and residential uses in the fringe areas of the district. Relationship to institutional master plans, which should guide expansions and ancillary land uses in adjacent areas, density increasing from fringe to taller buildings in core, pedestrian-oriented design, transit facilities, and parking.

Recent History:

2019 – St. Luke's Hospital constructed a new parking deck and ambulance garage with a helipad on the top level to serve the relocated Emergency Department in Building A (MU-I Planning Review – PL 18-158).

## **Review and Discussion Items**

Staff finds that:

- 1.) The applicant is seeking a concurrent use permit to install a snowmelt system in two new 24-28 foot wide concrete driveways in the E. Second St. right of way.
- 2.) The system consists of a 2 inch thick layer of foam insulation under the concrete driveway pavement that contains a maze of ¾ inch diameter plastic tubing. A 50/50 mixture of glycol and water will be heated and circulated through the tubing when snow is falling in order to melt the snow. The fluid can be heated to a maximum temperature of 140 degrees to completely melt snow and ice. When no snow if falling the system is "idled" at 35 degrees.
- 3.) There are isolation valves in the manifold near the building to isolate the tubing system should it need to be modified or removed by St. Luke's or the City.
- 4.) The applicant has been in contact with City Engineering about the specifics of the proposed snowmelt system including timing of constructing it during the upcoming rehabilitation of E. Second St. City Engineering will also coordinate with St. Luke's about construction near an existing gas main.
- 5.) City Engineering suggested the only condition of approval be that St. Luke's respond to Gopher One Call utility locate requests to paint the location of the system.
- 6.) The City of Duluth requires concurrent use permits to include liability insurance to indemnify the City against occurrences in the right of way. Other protections for the City and the public are typically included in the ordinance that is submitted to City Council. The ordinance will indicate the City is not responsible for removal/replacement of the applicant's infrastructure should the City need to access the right-of-way in the permitted area.
- 7.) The presence of the snowmelt system in the driveway pavement will not take away from the public's ability to use the right of way, nor will it harm or inconvenience the health, safety, and general welfare of the city.
- 8.) No other public, agency, or other comments have been received.

## **Staff Recommendation**

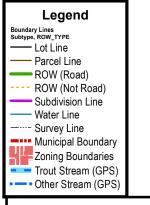
Based on the above findings, Staff recommends that Planning Commission recommend approval of the concurrent use permit with the following conditions:

- 1.) Applicant shall construct and maintain the snowmelt system as identified in the attached exhibits and in coordination with the City Engineer and City Building Official and with all required permits.
- 2.) Applicant shall provide annual proof of liability insurance to indemnify the City against any occurrences in the right of way that are due to items covered under this permit.
- 3.) Applicant shall remove the system at the applicant's expense if directed to by the City with appropriate notice.
- 4.) The City shall not be responsible for any damage to the system caused by snow removal or work in the right-of-way.
- 5.) The applicant shall be responsible for responding to Gopher State One Calls for utility locate requests relative to the snowmelt system.
- 6.) Any alterations to the approved plans that do not alter major elements of the plan may be approved by the Land Use Supervisor without further Planning Commission approval; however, no such administrative approval shall constitute a variance from the provisions of Chapter 50.

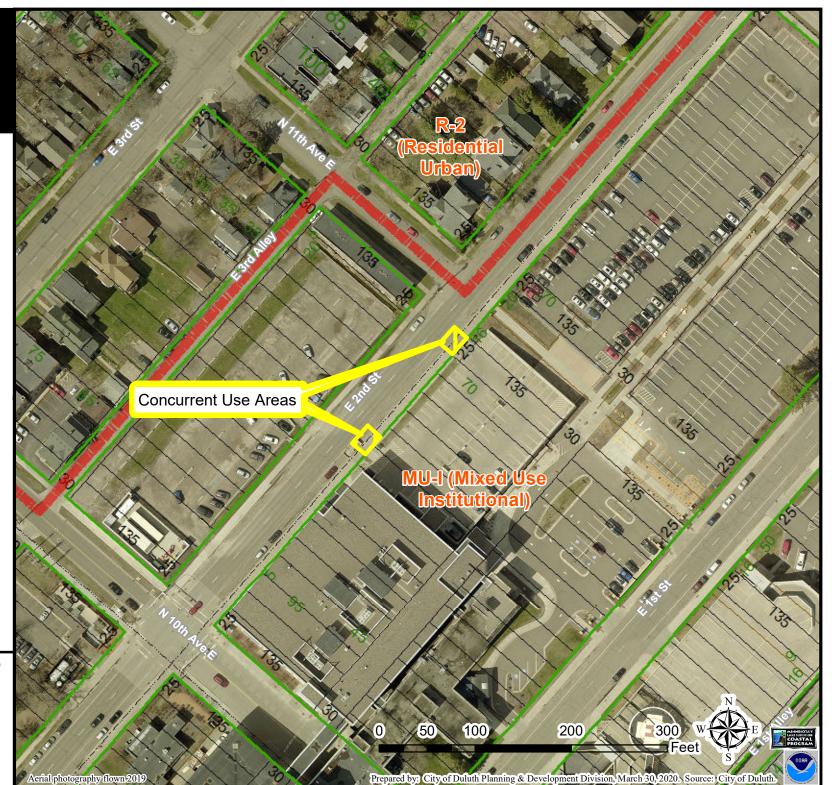


PL 20-040 St. Luke's Hospital Snowmelt System Concurrent Use Permit

Area Map



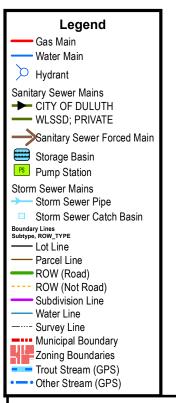
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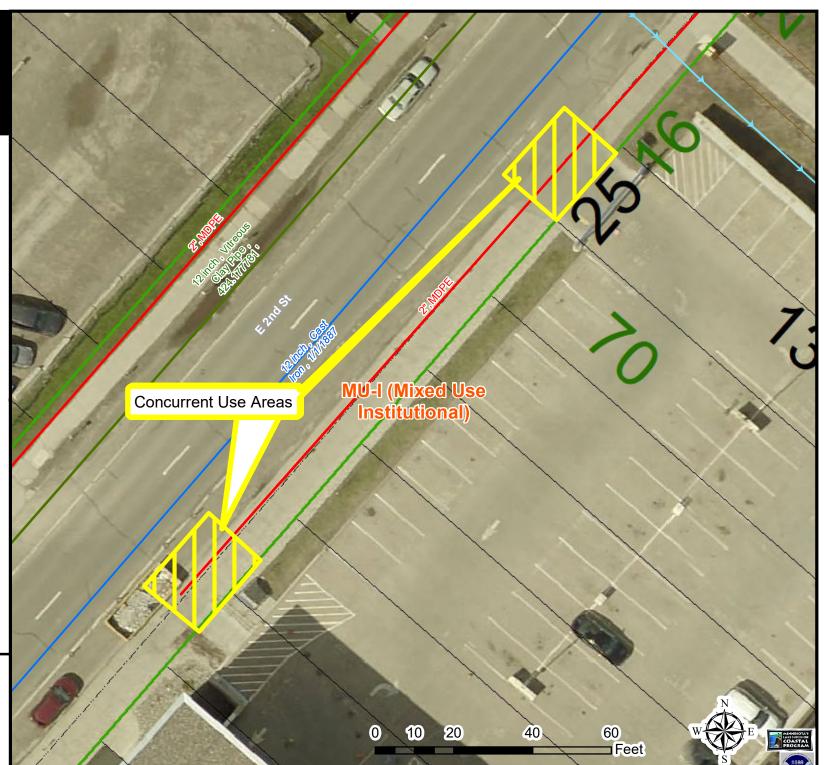
PL 20-040 St. Luke's Hospital Snowmelt System Concurrent Use Permit

Site Map

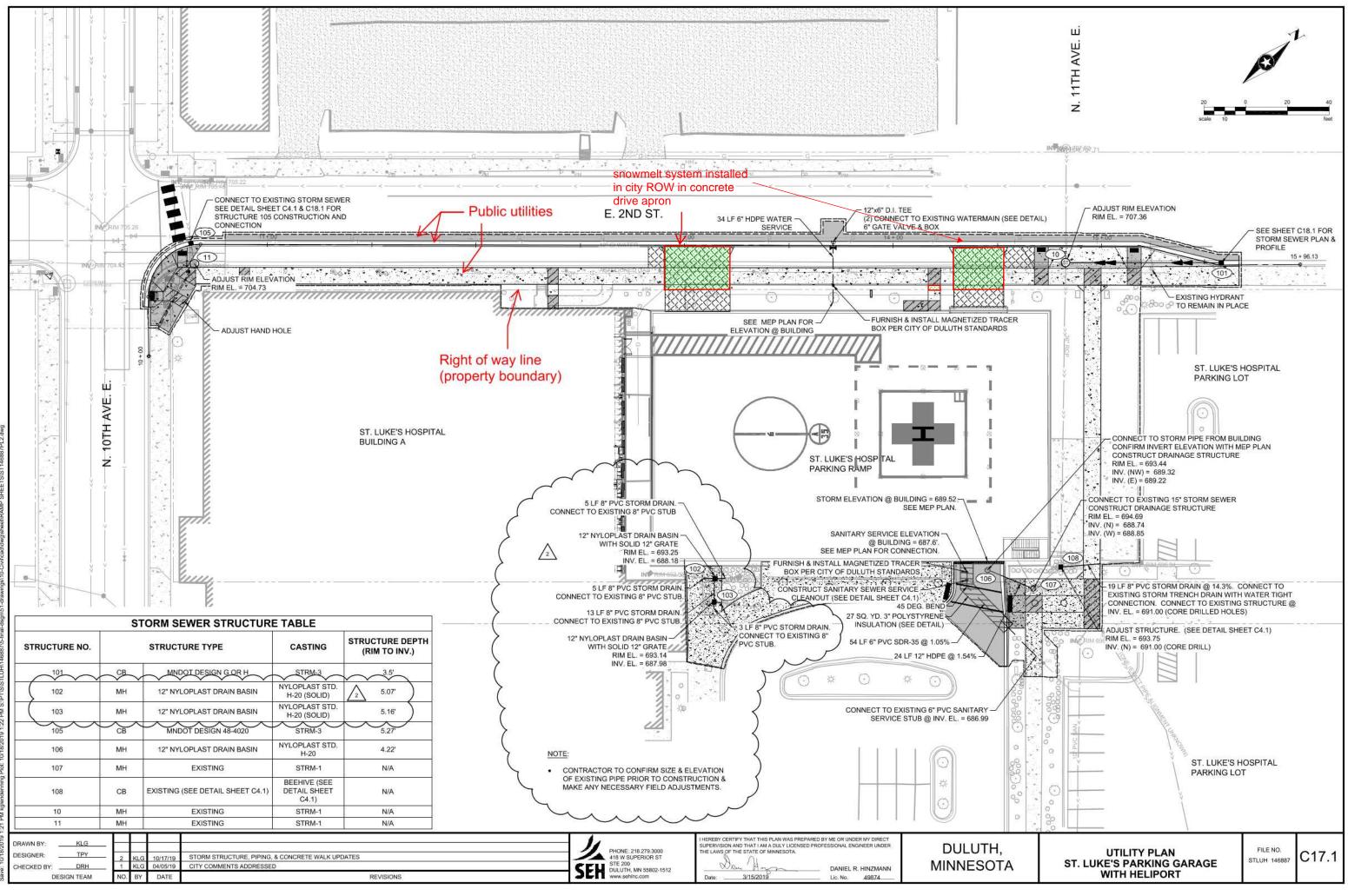


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Aerial photography flown 2019



Prepared by: City of Duluth Planning & Development Division, March 30, 2020. Source: City of Duluth.





#### **Burdened Property Description:**

Part of East Second Street lying between 10<sup>th</sup> Avenue East and 11<sup>th</sup> Avenue East, Duluth, Minnesota

### **Proposed Concurrent Use Area Description:**

That part of the 66 foot wide platted Right of Way of East Second Street adjacent to Block 40, PORTLAND DIVISION, as depicted on the recorded plat thereof, Saint Louis County, Minnesota described as follows:

Concurrent Use Area 1: The southeasterly 25 feet of said East Second Street lying northeasterly of the northwesterly extension of the southwest line of Lot 10, said Block 40, and southwesterly of the northwesterly extension of the northeast line of Lot 11, said Block 40.

Concurrent Use Area 2: The southeasterly 25 feet of said East Second Street lying northeasterly of the northwesterly extension of the southwest line of Lot 15, said Block 40, and southwesterly of the northwesterly extension of the northeast line of Lot 16, said Block 40.

Containing 2,500 square feet in aggregate. Subject to restrictions, reservations, and easements of record.

### CERTIFICATION

I hereby certify that this survey, plan, or report was prepared by me or under my direct supervision and that I am a duly Licensed Land Surveyor under the laws of the State of Minnesota.

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Chris A. Larsen, PLS Minnesota License No. 45848

April 15, 2020 Date

