



Planning & Development Division
Planning & Economic Development Department
Room 160
411 West First Street
Duluth, Minnesota 55802

218-730-5580
 planning@duluthmn.gov

File Number	PL 21-140	Contact	Steven Robertson, 218-730-5295
Type	Concurrent Use Permit, Wireless Utility on Light Pole	Planning Commission Date	September 14, 2021
Deadline for Action	Application Date	Aug 20, 2021 (Exhibit Revised)	60 Days
	Date Extension Letter Mailed		120 Days
Location of Subject	1032 East 9 th Street		
Applicant	SACW	Contact	Joe Goldshlack and Marissa Miller
Agent	AT&T	Contact	Ron Mitchell Jr
Legal Description	See Attached Map		
Site Visit Date	September 4, 2021	Sign Notice Date	August 31, 2021
Neighbor Letter Date	N/A	Number of Letters Sent	N/A

Proposal: The applicant is seeking a concurrent use permit to allow a private obstruction (utility pole mounted antennas and related equipment) in the public right of way.

Recommended Action: Recommend to the city council to approve with conditions (Ordinance).

	Current Zoning	Existing Land Use	Future Land Use Map Designation
Subject	R-1	Utility Pole	Traditional Neighborhood
North	R-1	Residential	Traditional Neighborhood
South	R-1 / F-6	Residential/Commercial	Trad. Neigh/Neigh. Mixed Use
East	R-1 / F-6	Residential	Trad. Neigh/Neigh. Mixed Use
West	R-1 / MU-N	Residential/Commercial	Trad. Neigh/Neigh. Mixed Use

Summary of Code Requirements

UDC Section 50-37.7.C. The planning commission shall review the application, and council shall approve the application or approve it with modifications, if it determines that the proposed concurrent use will not harm or inconvenience the health, safety and general welfare of the city, and no portion of a public easement proposed of use is being physically occupied by the public.

Comprehensive Plan Governing Principle and/or Policies and Current History (if applicable):

Principle #4 - Support emerging economic growth sectors. Emerging economic sectors add economic, cultural and social diversity. These include higher education, medical, value-added manufacturing, commercial outdoor recreation, historic resources interpretation, arts and music, information technology and visitor services.

The installation falls with the provisions of Minnesota Statute 237.162 and 247.1643, as amended in 2017.

Future Land Use: Urban Residential. Greatest variety of residential building types, medium to high densities. Applicable to larger infill areas close to downtown, entertainment or activity centers, and waterfront residential areas. May include student housing areas, live/work units, and limited neighborhood retail. Connected or adjacent to parks and open space.

Existing small cell on utility poles in public right of way include the following sites: six around UMD, two near the Burning Tree Plaza, two near Canal Park, three near the 6000 block of East Superior Street, one near Spirit Mountain, one near Denfeld High School, one near East High School, one near the Radisson Hotel, one near the Miller Hill Mall, and one near Edgewater Park. There are three more on utility poles within the St. Scholastica Campus, on private property. Two more are under City Council consideration (PL 21-075, 1801 East Second Street, and PL 21-076, 651 East Fifth Street), which are from the same applicant as this application

This is a companion zoning application to PL 21-106, -141, and -142, also concurrent use permits for wireless equipment on existing utility poles.

The concurrent use permit application also included a structural analysis, radio frequency interference analysis report, and RF emissions analysis.

Review and Discussion Items:

- 1) The applicant is seeking a concurrent use permit to allow a private obstruction (utility pole mounted antennas and equipment mount) in the public right of way. The small wireless facility will be installed on a replacement Minnesota Power wooden pole. The street light will be attached to the pole at 21 feet, and the wireless equipment will be placed on the pole between 15 to 37 feet. There will be no ground mounted equipment.
- 2) Granting a concurrent use permit would give the applicant the ability to use dedicated public rights-of-way, with conditions, while preserving other existing public uses in the same right-of-way corridors. Concurrent use permits require a public hearing and recommendation by the Planning Commission, and is approved by the City Council via ordinance. Unlike street right-of-way vacations, concurrent use permits are not recorded at the County as they are voidable permits issued by the City to applicants who are private users of public rights-of-way.
- 3) Ownership of the pole will remain with Minnesota Power. Liability, maintenance, and operation of the small wireless facilities will remain the responsibility of the applicant. In the event of an accident, such as a vehicle hitting the utility pole, the city is not responsible for restoring or replacing any of the applicant's equipment.
- 4) The existing pole will be replaced with a new pole. The new pole will have a structural analysis by the manufacturer to ensure that they can support the weight of the private small cell facilities.
- 5) Granting the proposed concurrent use permits will not harm or inconvenience the health, safety and general welfare of the city. The area proposed for the concurrent use permit will not take away from the public's ability to use the public right-of-way. Minnesota Power will own the poles and continue to use them for utility purposes (lighting).

- 6) The UDC generally requires that new wireless facilities follow a location standard: first they should be collocated on existing towers or other structures on city owned properties first, and then existing towers or other structures on other (private) property, and so forth down the location standard list. As these small wireless facilities would be located on existing infrastructure in public right of way, and as per the recent change in state statute, the city is processing these applications as concurrent use permits and not special use permits, and the UDC's use-specific standards do not apply in this specific situation.
- 7) The city has the ability to regulate land use, however, the Federal Communications Commission preempts local review on the potential environmental effects of radio frequency (RF) emissions, with the presumption that the applicant and service provider is in compliance with the Commission's RF rules. The applicant included an FCC checklist used to determine exemption from RF regulations (unlikely to cause exposure in excess of the FCC's guidelines).
- 8) At the time that this memo was written, no written comments have been received.

Staff Recommendation:

Based on the above findings, Staff recommends that the Planning Commission recommend approval of the concurrent use permit subject to the following conditions:

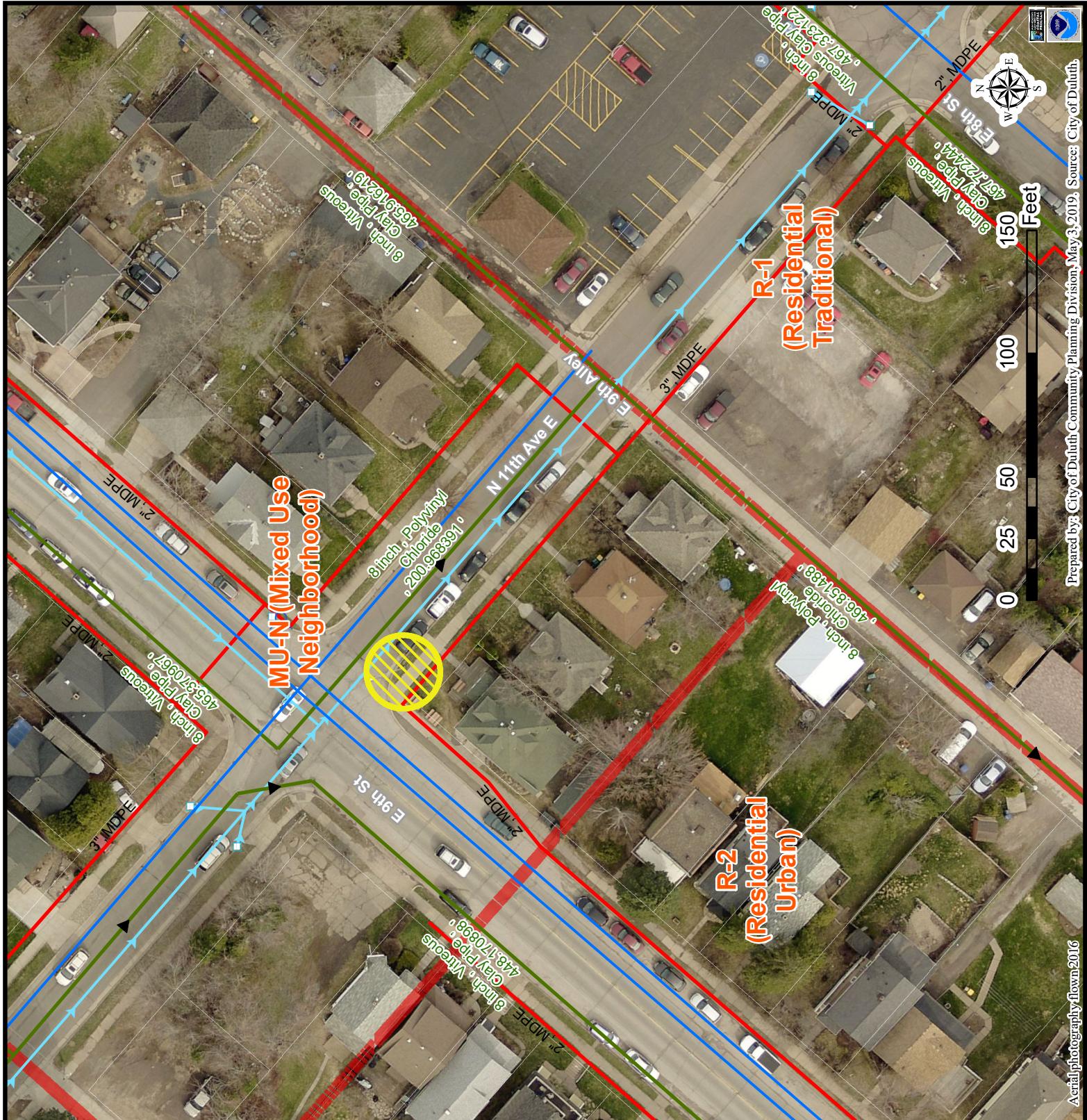
- 1) The project be limited to, constructed, and maintained according to construction drawings submitted and included with this staff report.
- 2) Applicant, and/or successors, shall remove the proposed obstructions at applicant's expense if directed to do so by the City with appropriate notice, and shall adhere to other standards and obligations established in the approving document (ordinance).
- 3) Any alterations to the approved plans that do not alter major elements of the plan may be approved by the Land Use Supervisor without further Planning Commission approval; however, all other changes must be approved by amending the City Council's approved ordinance.



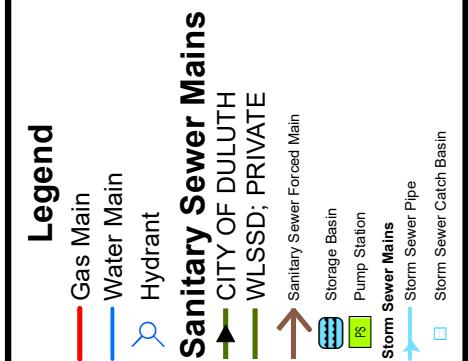
Legend

Open Space	Open Space/Outside Duluth
Rural Residential	Low-density Neighborhood
Traditional Neighborhood	Neighborhood Commercial
Neighborhood Secondary	Central Business Primary
Large-scale commercial	Tourism/Entertainment District
Commercial Waterfront	General Mixed Use
Neighborhood Mixed Use	Neighborhood Industrial
Light Industrial	General Industrial
Industrial Waterfront	Industrial Waterfront
Business Park	Transportation and Utilities
	Transportation and Utilities/Outside Duluth
	Medical District
	Institutional





PL 21-140
CUP Small Cell



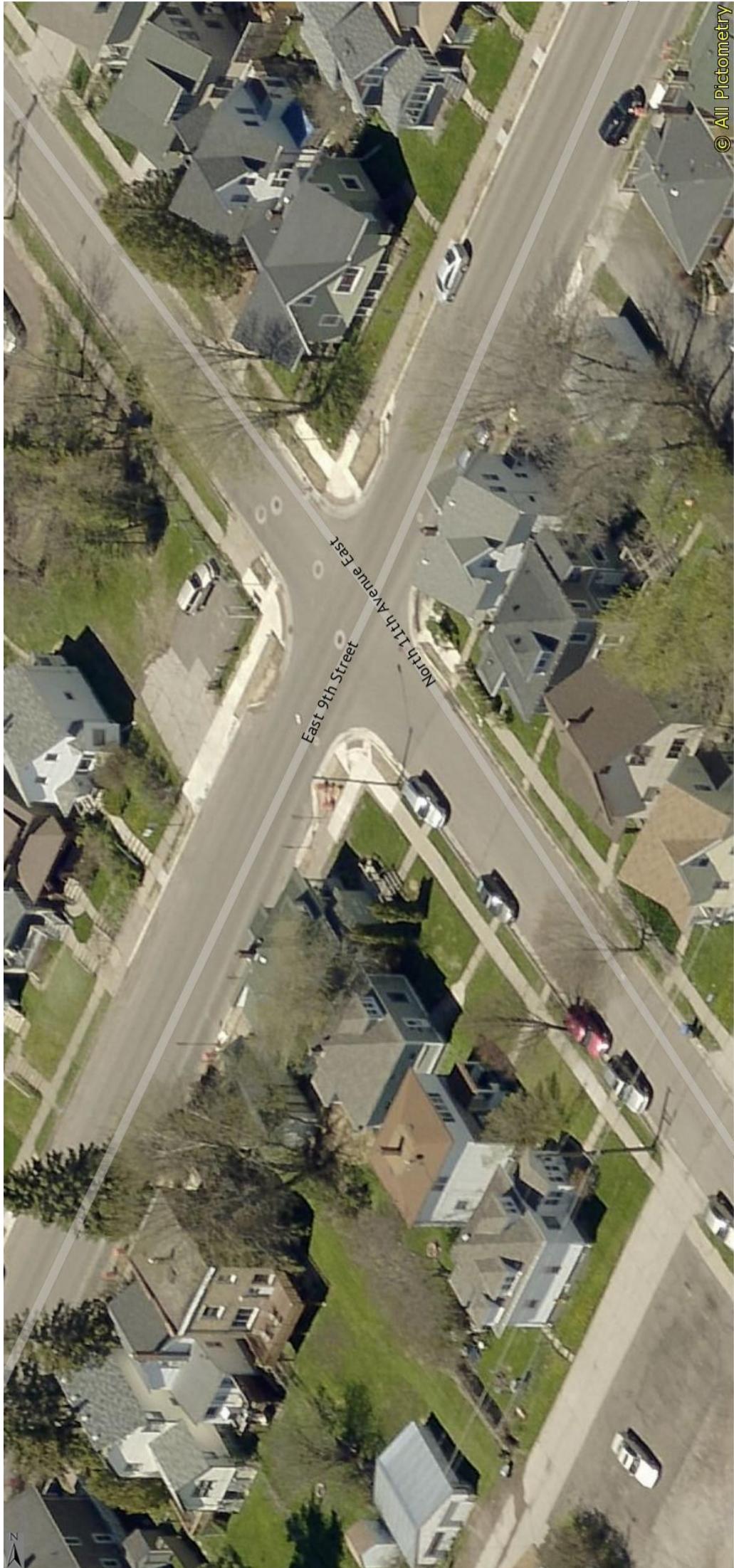
The City of Duluth has tried to ensure that the information contained in this map or electronic document is accurate. The City of Duluth makes no warranty or guarantee concerning the accuracy or reliability. This drawing data is neither a legally recorded map nor a survey and is not intended to be used as one. The drawing data is a compilation of records, information and data located in various City, County and State offices and other sources affecting the area shown and is to be used for reference purposes only. The City of Duluth shall not be liable for errors contained within this data provided or for any damages in connection with the use of this information contained within.

Aerial photography by town 2016

Prepared by: City of Duluth Community Planning Division, May 3, 2019. Source: City of Duluth.

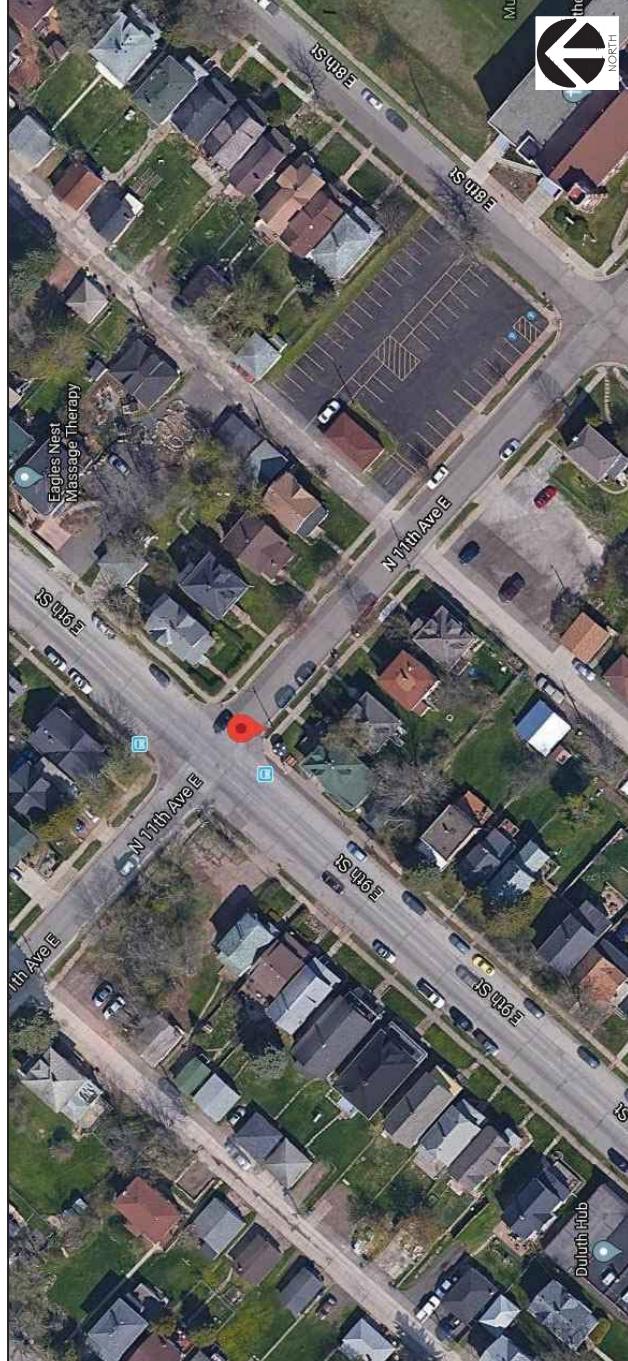


PL 21-140



© All Pictometry

05/20/2019

 <p>AT&T MOBILITY</p>		PROJECT: CRAN 1C/2C/3C FA #: 14810153 PACE #: MRUMW022374, MRUMW022373, MRUMW0223082 PTN #: 3514A0DQR4, 3514A0DQRD, 3514A0EQE0 USID #: 192443																																																			
SCIP/CANDIDATE #: D CONFIGURATION: PICO SITE NAME: CRAN_RUMW_DLLND_009 SITE TYPE: WOOD UTILITY POLE NEAREST ADDRESS: 1032 E 9TH STREET CITY OF DULUTH MN POWER POLE ID: M5499954		SCOPE OF WORK <table border="1"> <tr> <td colspan="2">THIS IS NOT AN ALL INCLUSIVE LIST. CONTRACTOR SHALL UTILIZE SPECIFIED EQUIPMENT PART OR ENGINEER APPROVED EQUIVALENT. CONTRACTOR SHALL VERIFY ALL NEEDED EQUIPMENT TO PROVIDE A FUNCTIONAL SITE. THE PROJECT GENERALLY CONSISTS OF THE FOLLOWING:</td> </tr> <tr> <td colspan="2"> -MN POWER TO REPLACE EXISTING POLE WITH NEW WOOD POLE -INSTALL NEW U-GUARD -INSTALL (1) NEW PANEL ANTENNA TO BE MOUNTED TO NEW POLE -INSTALL (1) NEW NOKIA RRH 4T4R B25/B66 320W UNIT # (1) -INSTALL (1) NEW NOKIA RH B46 UNIT TO BE -MOUNTED TO POLE EXTERIOR -INSTALL (1) NEW AC DISCONNECT UNIT (RSCAC-G533-F-120-D) -INSTALL CABLING AS REQUIRED -INSTALL GROUND AS REQUIRED </td> </tr> </table>		THIS IS NOT AN ALL INCLUSIVE LIST. CONTRACTOR SHALL UTILIZE SPECIFIED EQUIPMENT PART OR ENGINEER APPROVED EQUIVALENT. CONTRACTOR SHALL VERIFY ALL NEEDED EQUIPMENT TO PROVIDE A FUNCTIONAL SITE. THE PROJECT GENERALLY CONSISTS OF THE FOLLOWING:		-MN POWER TO REPLACE EXISTING POLE WITH NEW WOOD POLE -INSTALL NEW U-GUARD -INSTALL (1) NEW PANEL ANTENNA TO BE MOUNTED TO NEW POLE -INSTALL (1) NEW NOKIA RRH 4T4R B25/B66 320W UNIT # (1) -INSTALL (1) NEW NOKIA RH B46 UNIT TO BE -MOUNTED TO POLE EXTERIOR -INSTALL (1) NEW AC DISCONNECT UNIT (RSCAC-G533-F-120-D) -INSTALL CABLING AS REQUIRED -INSTALL GROUND AS REQUIRED																																															
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LOCATION MAP 		SPECIAL NOTES <ul style="list-style-type: none"> ALL WORK SHALL BE INSTALLED IN CONFORMANCE WITH CURRENT AT&T CONSTRUCTION INSTALLATION GUIDE. EXISTING CONDITIONS WILL BE CHANGED & VERIFIED IN FIELD. IF ENCOUNTERED AT THE TIME OF CONSTRUCTION, A REPAIR PERMIT WILL BE OBTAINED & CONTRACTOR SHALL NOTIFY ENGINEER IMMEDIATELY. THESE DRAWINGS ARE FULL SIZE & SCALEABLE ON 11"X17". STATEMENT THAT COMPLIANCE WITH THE ENERGY CODE IS NOT REQUIRED. SCOPE OF WORK DOES NOT INVOLVE MODIFICATIONS TO EXTERIOR ENVELOPE OF BUILDING, HVAC SYSTEMS OR ELECTRICAL LIGHTING. REFER TO AT&T MP STUDY TITLED "R9102" FOR RF SAFETY COMPLIANCE CERTIFICATION 																																																			
PROJECT CONSULTANTS <table border="1"> <tr> <td>AT&T CONSTRUCTION MANAGER:</td> <td>AUSTIN BRUNKEN a923w@att.com</td> </tr> <tr> <td>AT&T PROJECT MANAGER:</td> <td>MARIA BURMEISTER mbo18@att.com</td> </tr> </table>		AT&T CONSTRUCTION MANAGER:	AUSTIN BRUNKEN a923w@att.com	AT&T PROJECT MANAGER:	MARIA BURMEISTER mbo18@att.com	DO NOT SCALE DRAWINGS <p>CONTRACTOR SHALL VERIFY ALL PLANS & EXISTING DIMENSIONS & CONDITIONS ON THE JOB SITE & SHALL IMMEDIATELY NOTIFY THE ARCHITECT OR ENGINEER IN WRITING OF ANY DISCREPANCIES BEFORE PROCEEDING WITH THE WORK OR BE RESPONSIBLE FOR SAME.</p>																																															
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CODE COMPLIANCE <ul style="list-style-type: none"> 2020 MN BUILDING CODE / 2018 IBC 2020 MN MECHANICAL & FUEL GAS CODE / 2018 INC 2017 NEC CALL MINNESOTA ONE CALL (800) 252-1166 CALL 3 WORKING DAYS BEFORE YOU DIG! 		UNDERGROUND UTILITIES																																																			



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Certification & Seal:
I hereby certify that this plan, specification, or report was prepared
by me or under my direct supervision and that I am a duly licensed
Professional Engineer under the laws of the state of Minnesota.



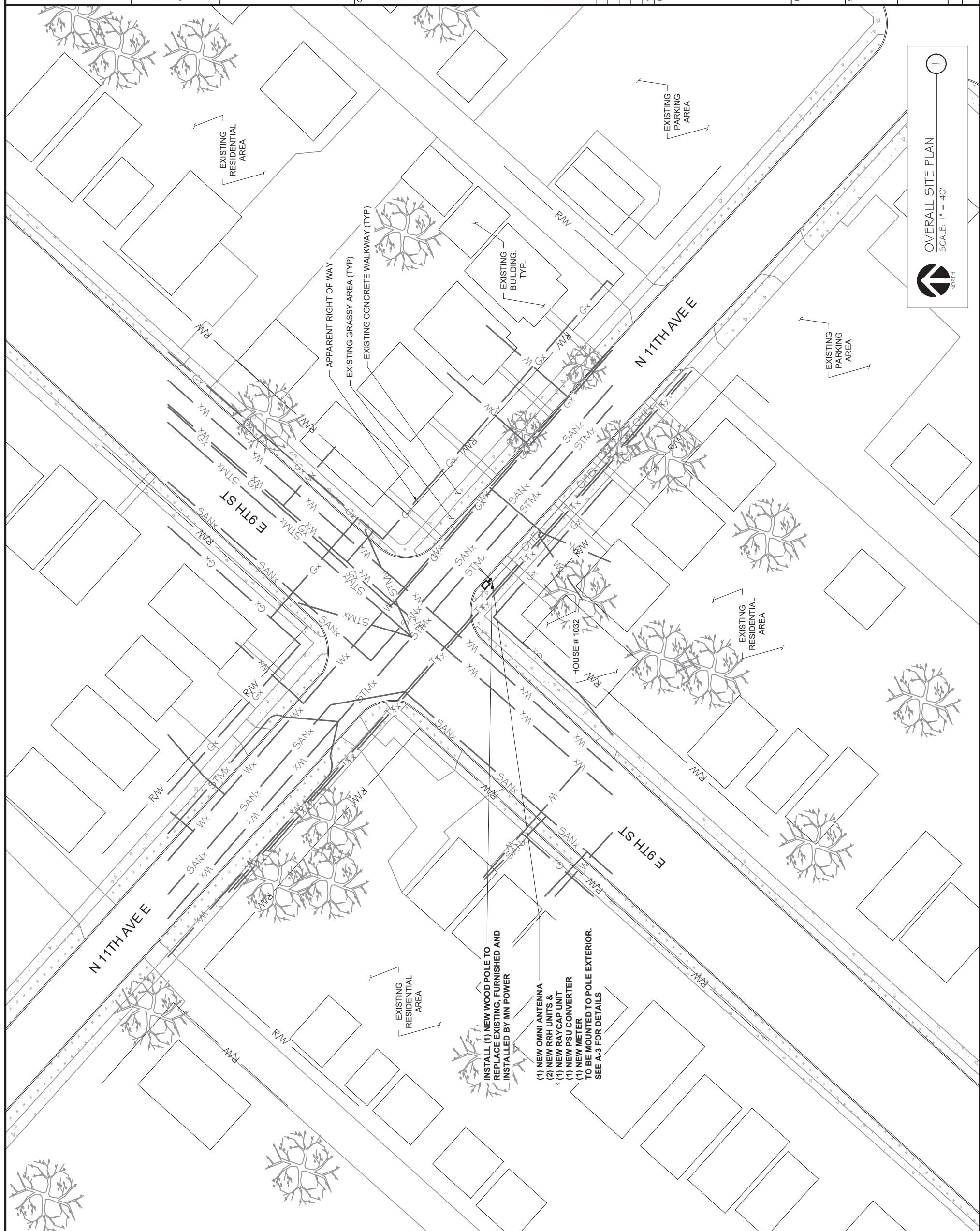
Signature: *James R. Skowronski* Date: *7/19/2021*
Typed or printed Name: **JAMES R. SKOWRONSKI** Registration Number: **42202**
INITIALS

CRAN 1C/2C/3C
MRUMWW022374
CRAN_RUMWW_DLLND_009
192443

PROJECT INFORMATION:
1032 E 9TH STREET
DULUTH, MN 55805

SHEET TITLE:
OVERALL SITE PLAN
W/ UG UTILITIES

PROJECT NUMBER: **4713**
SHEET NUMBER: **A-1**



at&t



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Certification & Seal:
I hereby certify that this plan, specification, or report was prepared
by me or under my direct supervision and that I am a duly licensed
Professional Engineer under the laws of the state of Minnesota.



Signature: *James R. Skowronski* Date: *7/19/2021*
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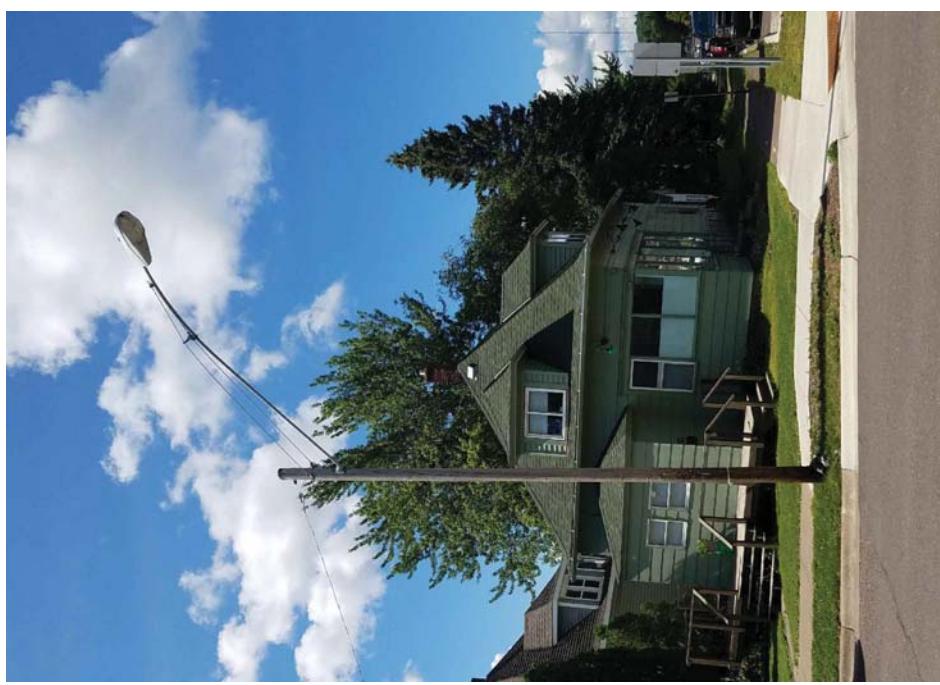
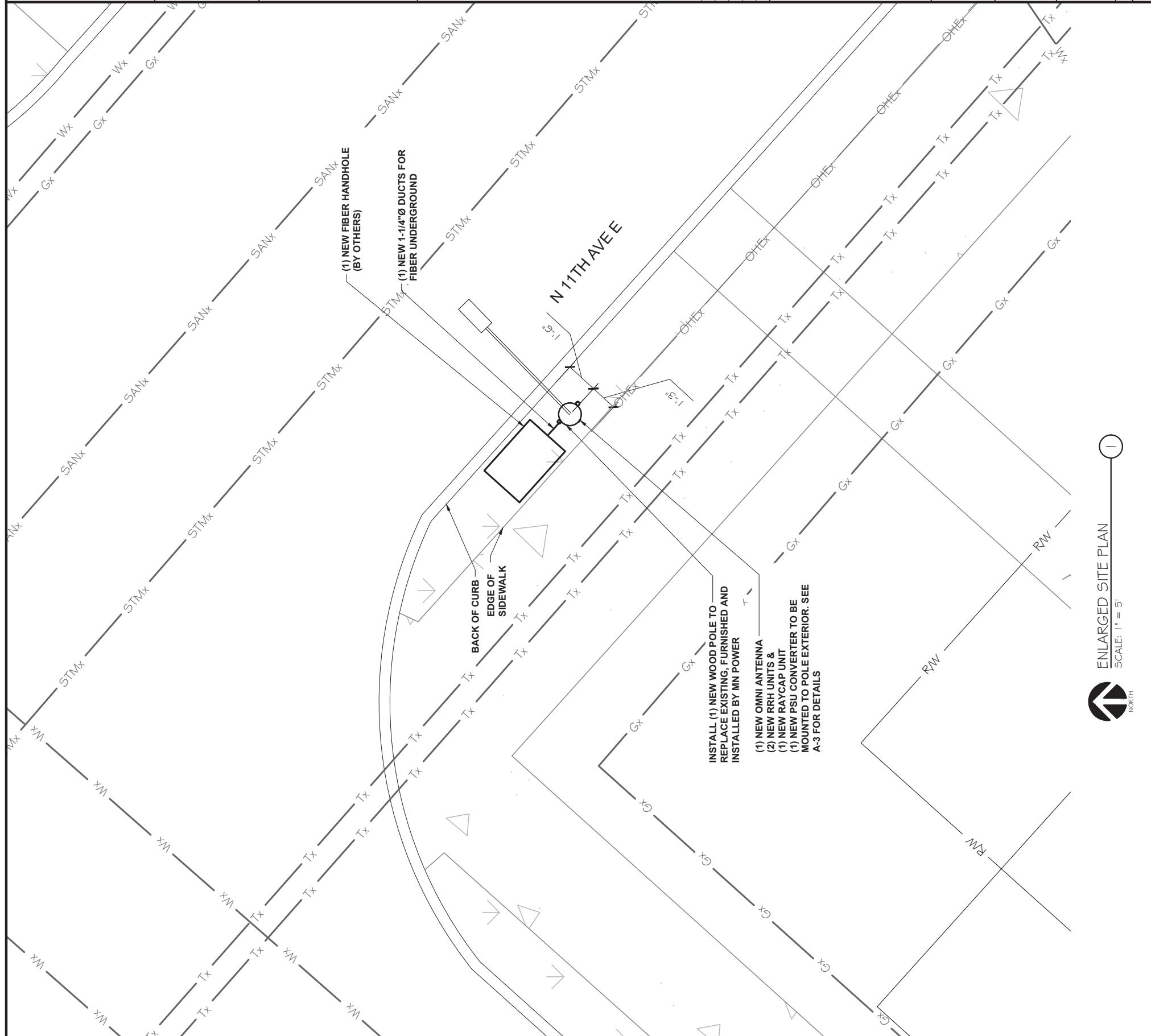
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MRUMWW022374
CRAN_RUMWW_DLLND_009
192443

PROJECT INFORMATION:

1032 E 9TH STREET
DULUTH, MN 55805

ENLARGED SITE PLAN
W/ UG UTILITIES

Scale: 1" = 5'
Project Number: 47113
Sheet Number: A-2



EXISTING WOOD UTILITY POLE TO BE REMOVED & REPLACED
SCALE: 1" = 5'

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Certification Seal:
I hereby certify that this plan, specification, or report was prepared
by me or under my direct supervision and that I am a duly licensed
Professional Engineer under the laws of the state of Minnesota.



JAMES R. SKOWRONSKI

Date:

7/19/2021

Registration Number:

42202

Initials:

JRS

Typed or printed Name:

JAMES R. SKOWRONSKI

Signature:

CRAN_1C/2C/3C
MRUMW022374

192443

PROJECT INFORMATION:

1032 E 9TH STREET
DULUTH, MN 55805

SHEET TITLE:

PROPOSED WOOD UTILITY POLE
ELEVATIONS

PROJEC

NUMBER

47113

A-3

PROPOSED UTILITY POLE BACK ELEVATION (4)

SCALE: 1" = 7.5'

PROPOSED UTILITY POLE SIDE ELEVATION (3)

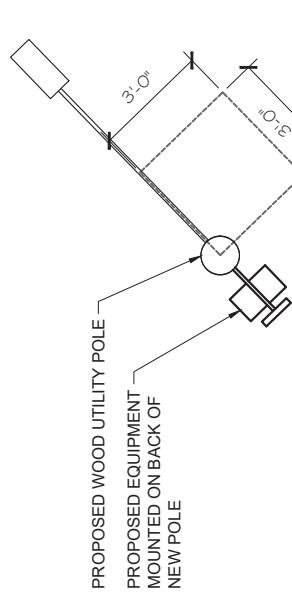
SCALE: 1" = 7.5'

NOTES:

- ALL HARDWARE SHALL BE STAINLESS STEEL
- ALL CABLES SHALL BE SECURED TO POLE EVERY 36" OR LESS
- LIGHTNING RODS SHALL BE INCLUDED AS REQUIRED
- STRUCTURAL BACKFILL TO BE COMPACTED IN 6" MAXIMUM LAYERS TO 100% OF CONTENT IN ACCORDANCE WITH ASTM D698,
- ADDITIONALLY, STRUCTURAL BACKFILL MUST HAVE A MINIMUM COMPACTED UNIT WEIGHT OF 100 POUNDS PER CUBIC FOOT (16 KN/M3)
- ANY PRIMARY OR SECONDARY POWER LINES NEED TO MAINTAIN 5' CLEARANCE BETWEEN POWER LINES AND TOP OR BOTTOM OF EQUIPMENT (INCLUDING MOUNTS), WHICHEVER IS CLOSER
- PEDESTAL MAY BE REQUIRED AS DETERMINED BY MN POWER
- ANY INSTALLATION LINE PEDESTAL OR HAND-HOLE NEEDS TO BE AT LEAST 3' DISTANCE FROM POLE
- ALL CONTRACTORS WORKING IN POWER SPACE NEED TO BE APPROVED BY MN POWER AND HIGH VOLTAGE CERTIFIED, REFERENCE ELECTRICAL NOTES #13 ON GN-1
- PROPOSED SERVICE CONDUCTORS TO THE METER SIZED AND INSTALLED PER THE UTILITY AND THE NEC REQUIREMENTS CONDUCTORS SHALL BE ENCLOSED IN A MINIMUM OF 2" SCH 80 PVC. 24" MIN OF CONDUCTOR SLACK SHALL BE COILED AT THE WEATHER HEAD TO ALLOW FOR FINAL CONNECTIONS
- POWER ENCLOSED IN FLEX PIPE FROM AC DISTRIBUTION BOX TO BACK OF RADIO
- CONTRACTOR MUST INSTALL COAX PROPERLY PER SPECIFICATIONS AND RADII TO ENSURE PROPER CONNECTION FROM RRU TO BOTTOM OF ANTENNA

CABLE TYPE	COLOR CODE
POWER CABLE	RED
FIBER CABLE	ORANGE
GROUND CABLE	GREEN
COAX CABLE	BLUE

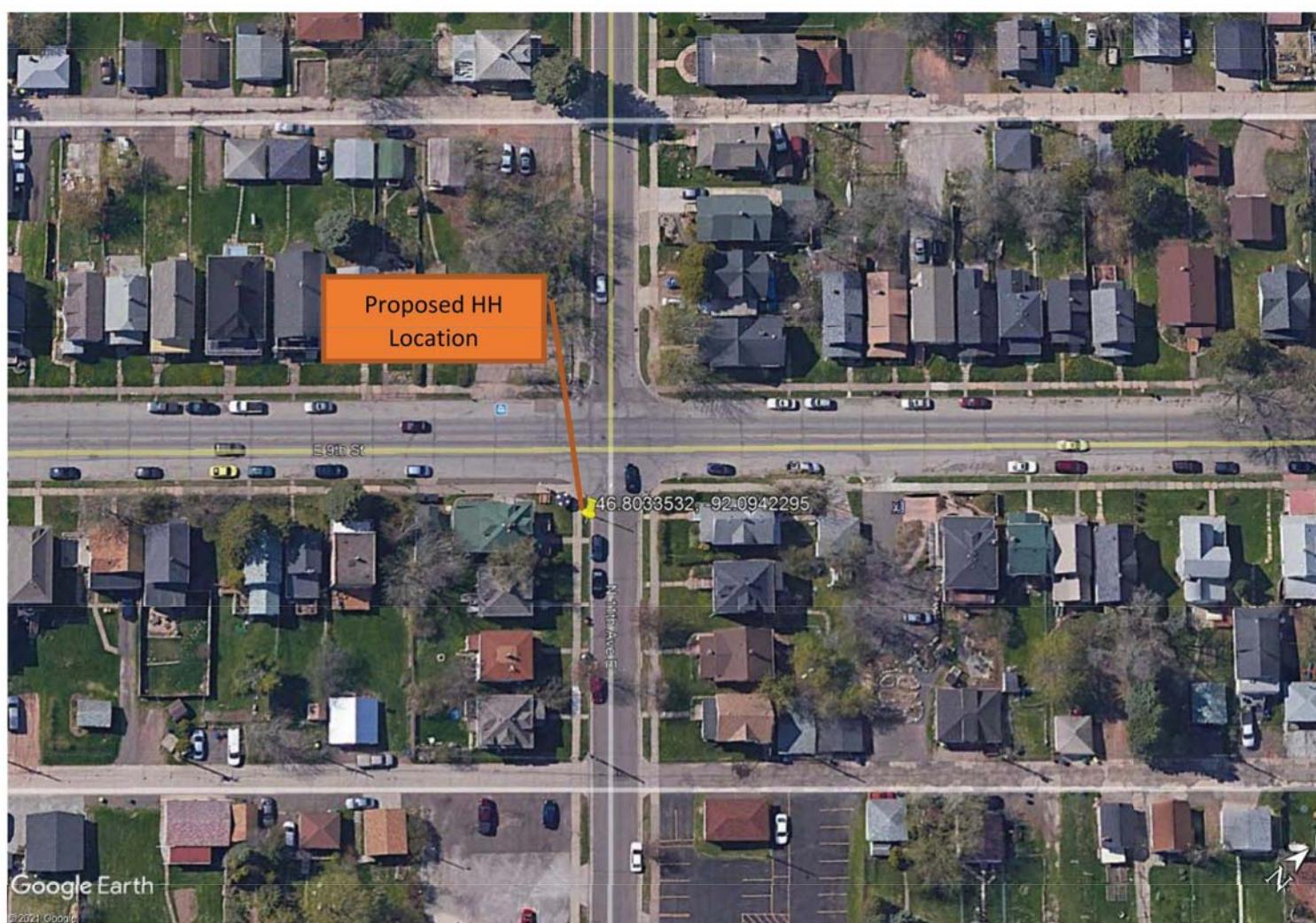
COLOR CODE
SCALE: 1" = 5'



CLIMBING SPACE DETAIL
SCALE: 1" = 5'

SITE NAME: CRAN_RUMW_DLLND_009
SITE ADDRESS: N 11th AVE E DULUTH, MN
LAT/LONG: 46.8033532, -92.0942295
POLE TYPE: WOOD, UTLIRY/LIGHT POLE

Proposed Route Design
ATT Minnesota
Plan View



Nearest Intersection:
E 9th St & N 11th Ave E

Description:
CCI to install a new HH in the ROW near the light pole.

ATT is to leave stub 1.25" duct out from base of new light pole to the proposed HH location.

Approx. HH Location – Street View



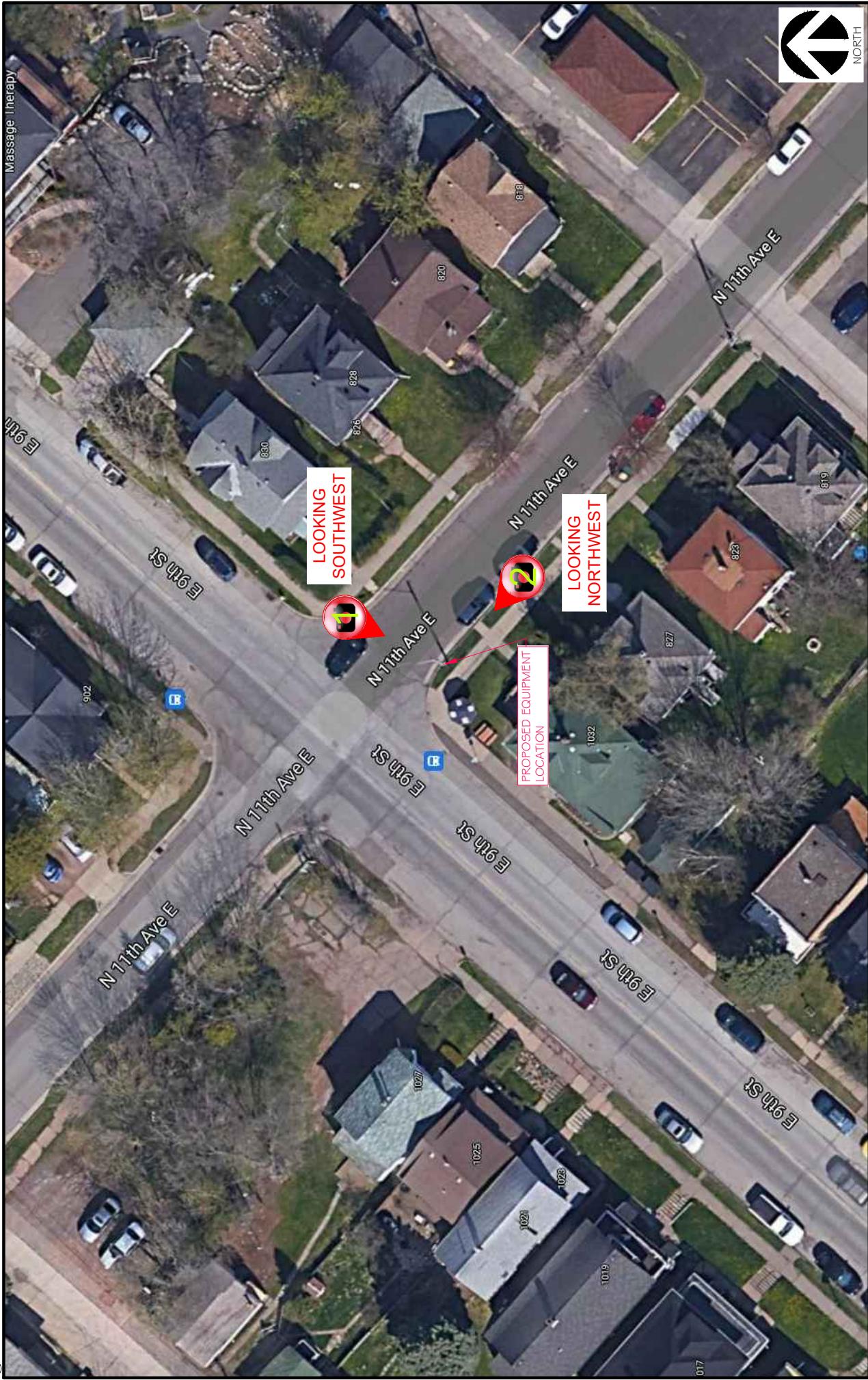


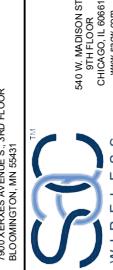
PHOTO RENDERING/SIMULATION LOCATION MAP

PROJECT TITLE:
MRJMW022374 (14810153)

PROJECT NUMBER:
47113

PROJECT LOCATION:
1032 E 9TH STREET, DULUTH, MN 55805

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BEFORE

PHOTO RENDERING/SIMULATION - LOOKING SOUTHWEST

PROJECT TITLE:
MRUMW022374 (14810153)
PROJECT NUMBER:
47113

PROJECT LOCATION:
1032 E 9TH STREET, DULUTH, MN 55805

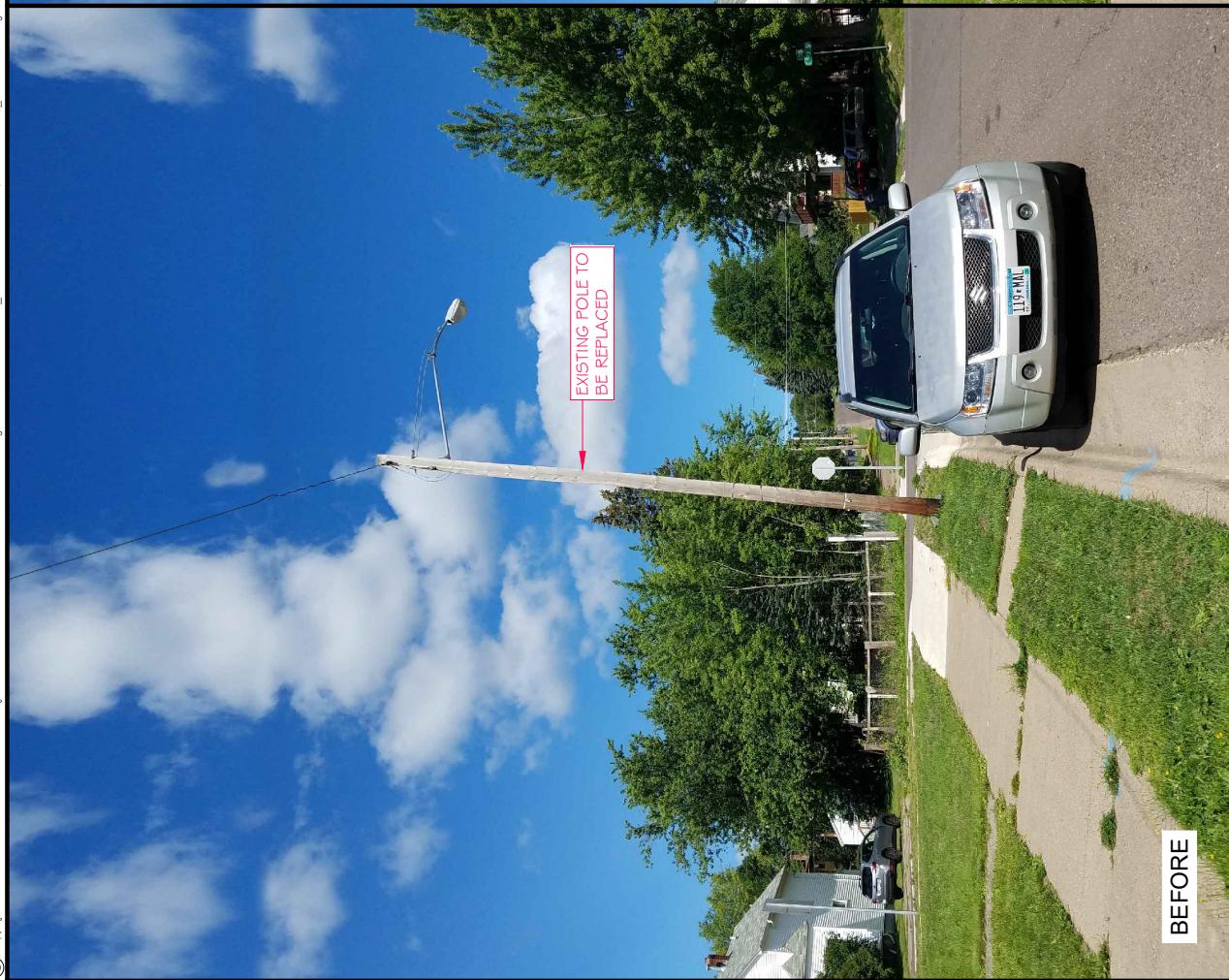
AFTER



WIRELESS



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BEFORE

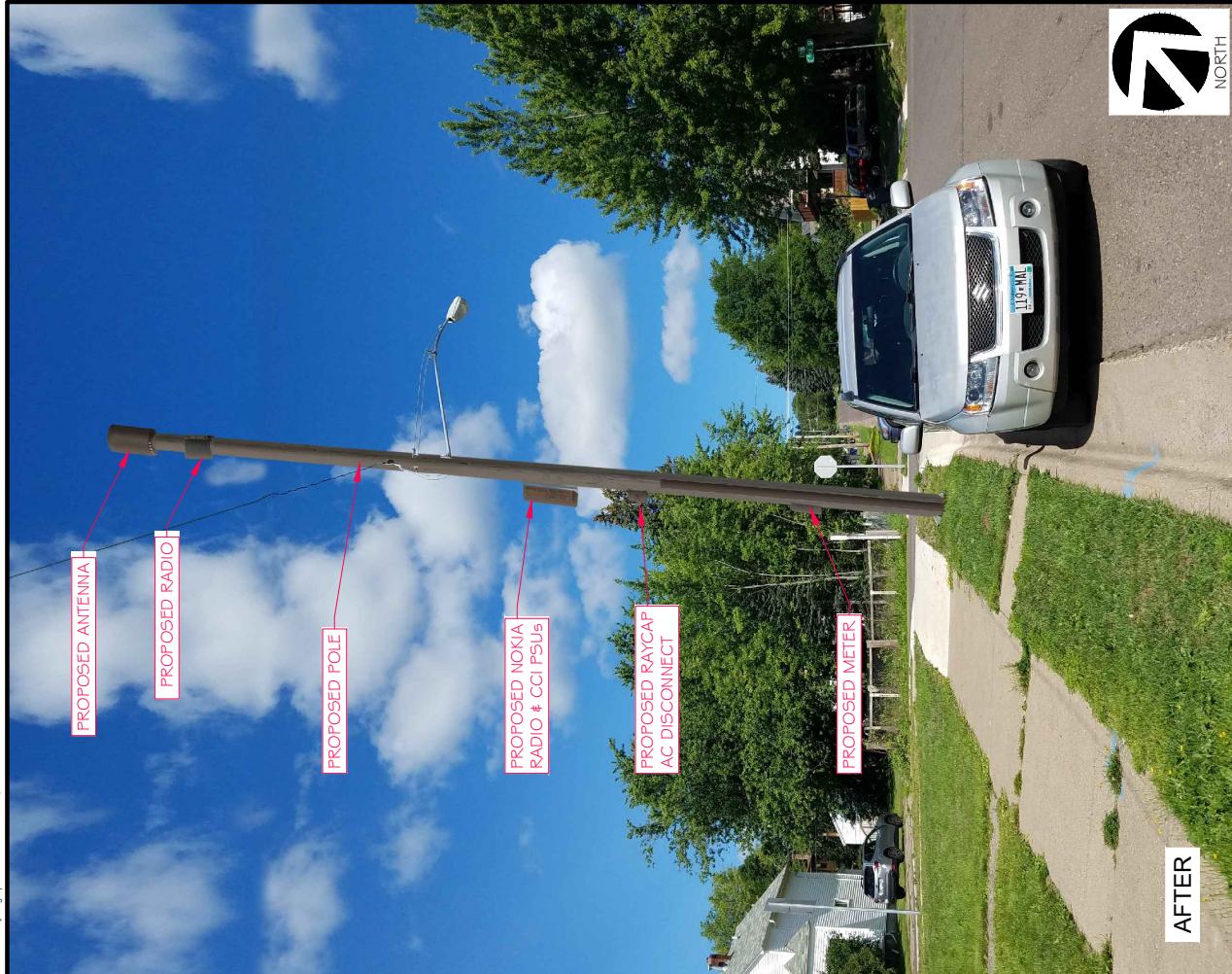
PHOTO RENDERING/SIMULATION - LOOKING NORTHWEST

PROJECT TITLE:
MRUMWO22374 (14810153)

PROJECT NUMBER:
47113

PROJECT LOCATION:
1032 E 9TH STREET, DULUTH, MN 55805

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STATEMENT REGARDING AESTHETIC DESIGN CRITERIA

DLLND_009 / 14810153 / MRUMW022374 / 830 N 11th Ave. E.

Pursuant to Ordinance 19-0027R, a SWF must adhere to the eight criteria listed below. Applicant's responses are stated below in red.

- (a) Except as established in Minnesota State Statute, the height of a new facility may not exceed the average height of existing utility poles or streetlights in the immediate area (150-foot radius of the proposed site) by more than five (5) feet, or forty (40) feet, whichever is greater; antennas mounted at the top of the pole shall not increase the height of the pole by more than five (5) feet; and

Applicant asserts that this proposed SWF will only extend three (3) feet above the top of the replaced MN Power utility pole. (See p. A3 of Exhibit "F," Construction Drawings).

- (b) New facilities shall be located as near as practicable to street intersections and shall be located to the extent practicable on existing poles or other structures currently in the right of way and shall be limited to the heights in section (a) above; and

Applicant's proposed pole is located directly on a street corner and is within the ROW.

- (c) Decorative lights, banner poles, clocks, flagpoles, and other public street furniture that was not designed to accommodate small cell facilities shall not be used if accommodating the small cell facilities interfere with the operation of the public street furniture; and

Applicant's proposed pole is not decorative.

- (d) Concealment elements shall be incorporated into new sites, including approved camouflage or shrouding techniques, to the greatest extent practicable; and

Applicant has made every practicable effort to camouflage and conceal its proposed equipment. Any additional concealment efforts would result in additional shrouds or screens that would cause the pole to look more crowded and abnormal than as proposed.

- (e) New electrical and other utility service lines must be undergrounded whenever possible to avoid additional overhead lines; for metal poles, undergrounded cables and wires must transition directly into the pole base without any external junction box; and

Barring any unforeseen issues, this SWF will draw power from existing electrical lines attached to it. It will therefore not require the construction of any new overhead or underground lines. The subject pole is not metal.

- (f) Unless otherwise required for compliance with FAA or FCC regulations, new wireless facilities shall not include any permanently installed lights; and

The Proposed SWF will not include any permanently installed lights besides a streetlight like the one currently mounted to the pole.



(g) Any new facility and/or equipment and other improvements associated with a new facility must not obstruct any access to fire hydrants or fire escapes, or aboveground or underground public infrastructure, such as underground public utility lines; and

The proposed SWF will not obstruct access to fire hydrants or fire escapes, or aboveground or underground public infrastructure, such as underground public utility lines.

(h) Unless indicated otherwise by the Land Use Supervisor or City Engineer, the color of the antennas and related accessory equipment shall be made to match the existing pole color; if no pole exists, color should match the poles in the immediate area.

Applicant intends to paint the proposed equipment to match the pole as close as possible.

Respectfully Submitted:

A handwritten signature in blue ink that reads "Joe Goldshlack". It is written in a cursive, flowing script and is positioned above a solid horizontal line.

Dated:

July 6, 2021

Joe Goldshlack

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