



Planning & Development Division
Planning & Economic Development Department

Room 160
411 West First Street
Duluth, Minnesota 55802

218-730-5580
 planning@duluthmn.gov

File Number	PL 21-142	Contact	Steven Robertson, 218-730-5295
Type	Concurrent Use Permit, Wireless Utility on Light Pole	Planning Commission Date	September 14, 2021
Deadline for Action	Application Date	Aug 20, 2021 (Exhibit Revised)	60 Days
	Date Extension Letter Mailed		120 Days
Location of Subject	1439 North 8 th Avenue East		
Applicant	SACW	Contact	Joe Goldshlack and Marissa Miller
Agent	AT&T	Contact	Ron Mitchell Jr
Legal Description	See Attached Map		
Site Visit Date	September 4, 2021	Sign Notice Date	August 31, 2021
Neighbor Letter Date	N/A	Number of Letters Sent	N/A

Proposal: The applicant is seeking a concurrent use permit to allow a private obstruction (utility pole mounted antennas and related equipment) in the public right of way.

Recommended Action: Recommend to the city council to approve with conditions (Ordinance).

	Current Zoning	Existing Land Use	Future Land Use Map Designation
Subject	R-1	Residential	Traditional Neighborhood
North	R-1	Residential	Traditional Neighborhood
South	R-1	Residential	Traditional Neighborhood
East	R-1	Residential	Traditional Neighborhood
West	R-1	Residential	Traditional Neighborhood

Summary of Code Requirements

UDC Section 50-37.7.C. The planning commission shall review the application, and council shall approve the application or approve it with modifications, if it determines that the proposed concurrent use will not harm or inconvenience the health, safety and general welfare of the city, and no portion of a public easement proposed of use is being physically occupied by the public.

Comprehensive Plan Governing Principle and/or Policies and Current History (if applicable):

Principle #4 - Support emerging economic growth sectors. Emerging economic sectors add economic, cultural and social diversity. These include higher education, medical, value-added manufacturing, commercial outdoor recreation, historic resources interpretation, arts and music, information technology and visitor services.

The installation falls with the provisions of Minnesota Statute 237.162 and 247.1643, as amended in 2017.

Future Land Use: Urban Residential. Greatest variety of residential building types, medium to high densities. Applicable to larger infill areas close to downtown, entertainment or activity centers, and waterfront residential areas. May include student housing areas, live/work units, and limited neighborhood retail. Connected or adjacent to parks and open space.

Existing small cell on utility poles in public right of way include the following sites: six around UMD, two near the Burning Tree Plaza, two near Canal Park, three near the 6000 block of East Superior Street, one near Spirit Mountain, one near Denfeld High School, one near East High School, one near the Radisson Hotel, one near the Miller Hill Mall, and one near Edgewater Park. There are three more on utility poles within the St. Scholastica Campus, on private property. Two more are under City Council consideration (PL 21-075, 1801 East Second Street, and PL 21-076, 651 East Fifth Street), which are from the same applicant as this application

This is a companion zoning application to PL 21-140, -141, and -142, also concurrent use permits for wireless equipment on existing utility poles.

The concurrent use permit application also included a structural analysis, radio frequency interference analysis report, and RF emissions analysis.

Review and Discussion Items:

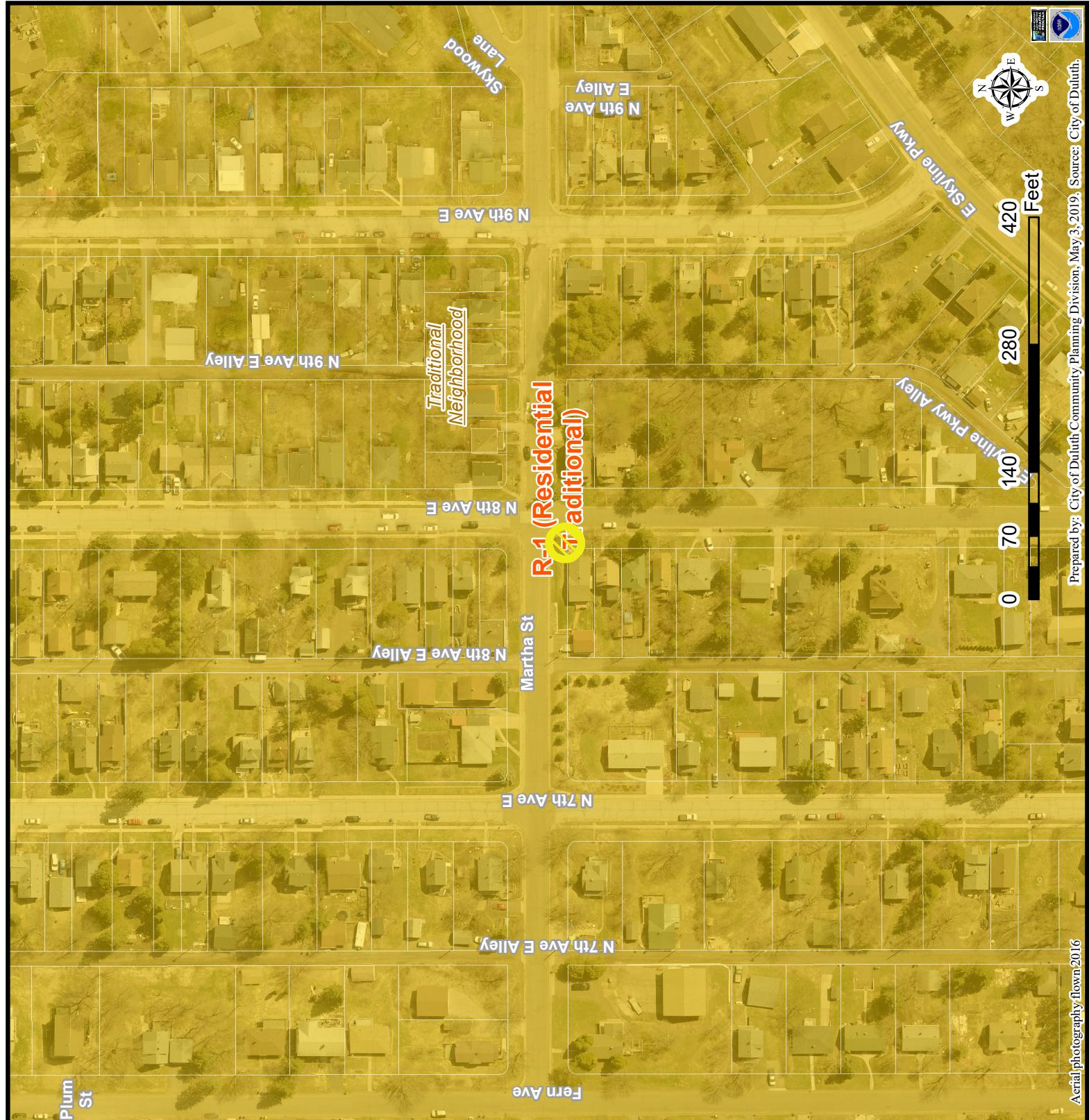
- 1) The applicant is seeking a concurrent use permit to allow a private obstruction (utility pole mounted antennas and equipment mount) in the public right of way. The small wireless facility will be installed on a replacement Minnesota Power wooden pole. The street light will be attached to the pole at 22 feet, and the wireless equipment will be placed at between 15 and 37 feet (top of the pole is at 34 feet). There will be no ground mounted equipment.
- 2) Granting a concurrent use permit would give the applicant the ability to use dedicated public rights-of-way, with conditions, while preserving other existing public uses in the same right-of-way corridors. Concurrent use permits require a public hearing and recommendation by the Planning Commission, and is approved by the City Council via ordinance. Unlike street right-of-way vacations, concurrent use permits are not recorded at the County as they are voidable permits issued by the City to applicants who are private users of public rights-of-way.
- 3) Ownership of the pole will remain with Minnesota Power. Liability, maintenance, and operation of the small wireless facilities will remain the responsibility of the applicant. In the event of an accident, such as a vehicle hitting the utility pole, the city is not responsible for restoring or replacing any of the applicant's equipment.
- 4) The existing pole will be replaced with a new pole. The new pole will have a structural analysis by the manufacturer to ensure that they can support the weight of the private small cell facilities.
- 5) Granting the proposed concurrent use permits will not harm or inconvenience the health, safety and general welfare of the city. The area proposed for the concurrent use permit will not take away from the public's ability to use the public right-of-way. Minnesota Power will own the poles and continue to use them for utility purposes (lighting).

- 6) The UDC generally requires that new wireless facilities follow a location standard: first they should be collocated on existing towers or other structures on city owned properties first, and then existing towers or other structures on other (private) property, and so forth down the location standard list. As these small wireless facilities would be located on existing infrastructure in public right of way, and as per the recent change in state statute, the city is processing these applications as concurrent use permits and not special use permits, and the UDC's use-specific standards do not apply in this specific situation.
- 7) The city has the ability to regulate land use, however, the Federal Communications Commission preempts local review on the potential environmental effects of radio frequency (RF) emissions, with the presumption that the applicant and service provider is in compliance with the Commission's RF rules. The applicant included an FCC checklist used to determine exemption from RF regulations (unlikely to cause exposure in excess of the FCC's guidelines).
- 8) At the time that this memo was written, no written comments have been received from the public, but there was a citizen request for more information on the potential impacts on RF emissions to remote control devices within nearby homes.

Staff Recommendation:

Based on the above findings, Staff recommends that the Planning Commission recommend approval of the concurrent use permit subject to the following conditions:

- 1) The project be limited to, constructed, and maintained according to construction drawings submitted and included with this staff report.
- 2) Applicant, and/or successors, shall remove the proposed obstructions at applicant's expense if directed to do so by the City with appropriate notice, and shall adhere to other standards and obligations established in the approving document (ordinance).
- 3) Any alterations to the approved plans that do not alter major elements of the plan may be approved by the Land Use Supervisor without further Planning Commission approval; however, all other changes must be approved by amending the City Council's approved ordinance.



Legend

- Open Space
- Open Space/Outside Duluth
- Rural Residential
- Low-density Neighborhood
- Traditional Neighborhood
- Urban Residential
- Neighborhood Commercial
- Central Business Secondary
- Central Business Primary
- Large-scale commercial
- Tourism/Entertainment District
- Commercial Waterfront
- General Mixed Use
- Neighborhood Mixed Use
- Light Industrial
- General Industrial
- Industrial Waterfront
- Business Park
- Transportation and Utilities
- Transportation and Utilities/Outside Duluth
- Medical District
- Institutional

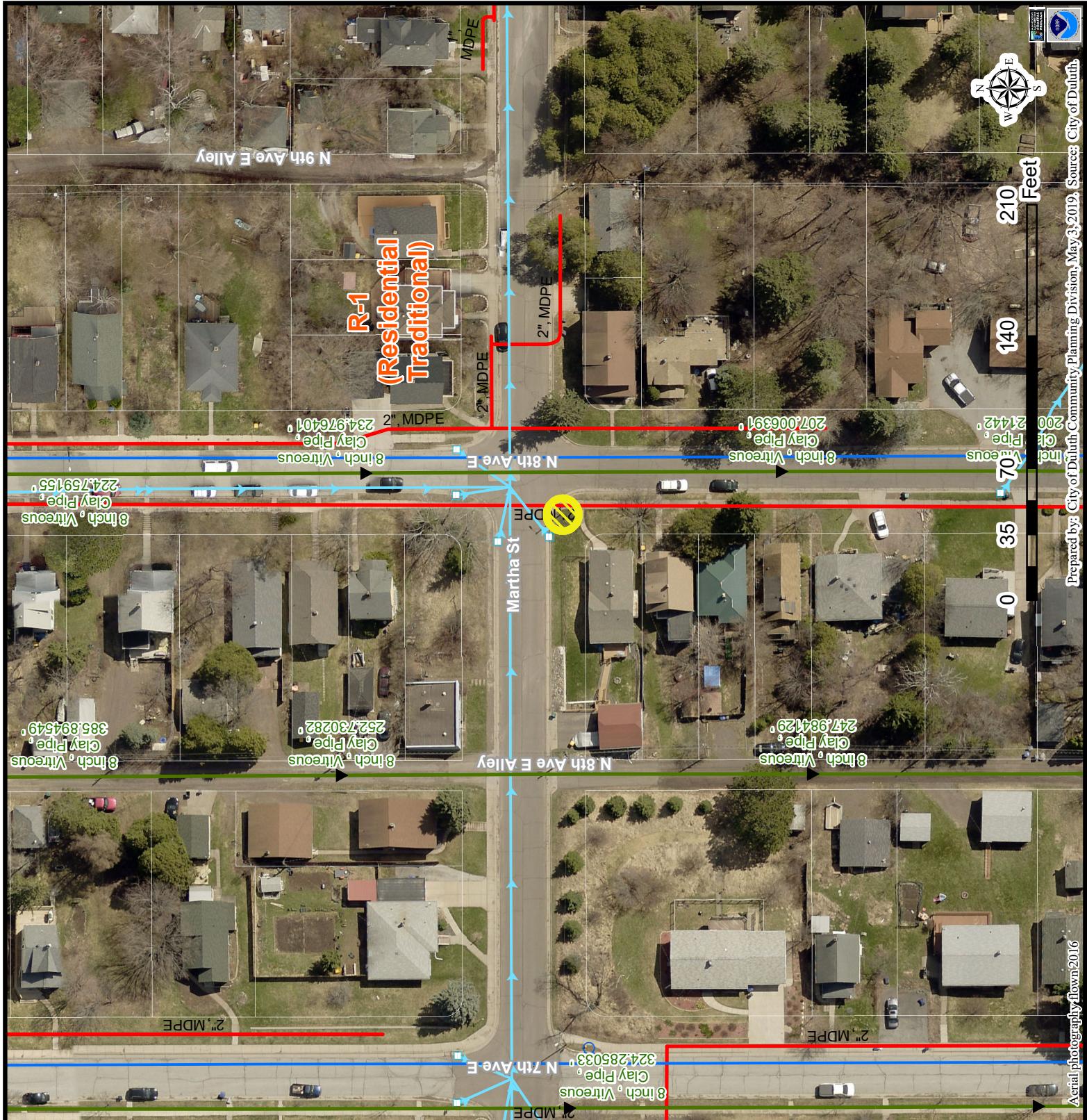
PL 21-142
CUP Small Cell



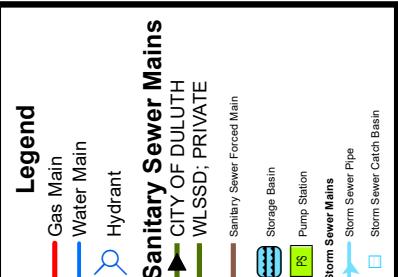
The City of Duluth has tried to ensure that the information contained in this map or electronic document is accurate. The City of Duluth makes no warranty or guarantee concerning the accuracy or reliability. This drawing/data is neither a legally recorded map nor a survey and is not intended to be used as one. The drawing/data is a compilation of records, information and data located in various City, County and State offices and other sources affecting the area shown and is to be used for reference purposes only. The City of Duluth shall not be liable for errors contained within this data provided or for any damages in connection with the use of this information contained within.

Aerial photography flown 2016

Prepared by: City of Duluth Community Planning Division, May 3, 2019, Source: City of Duluth.

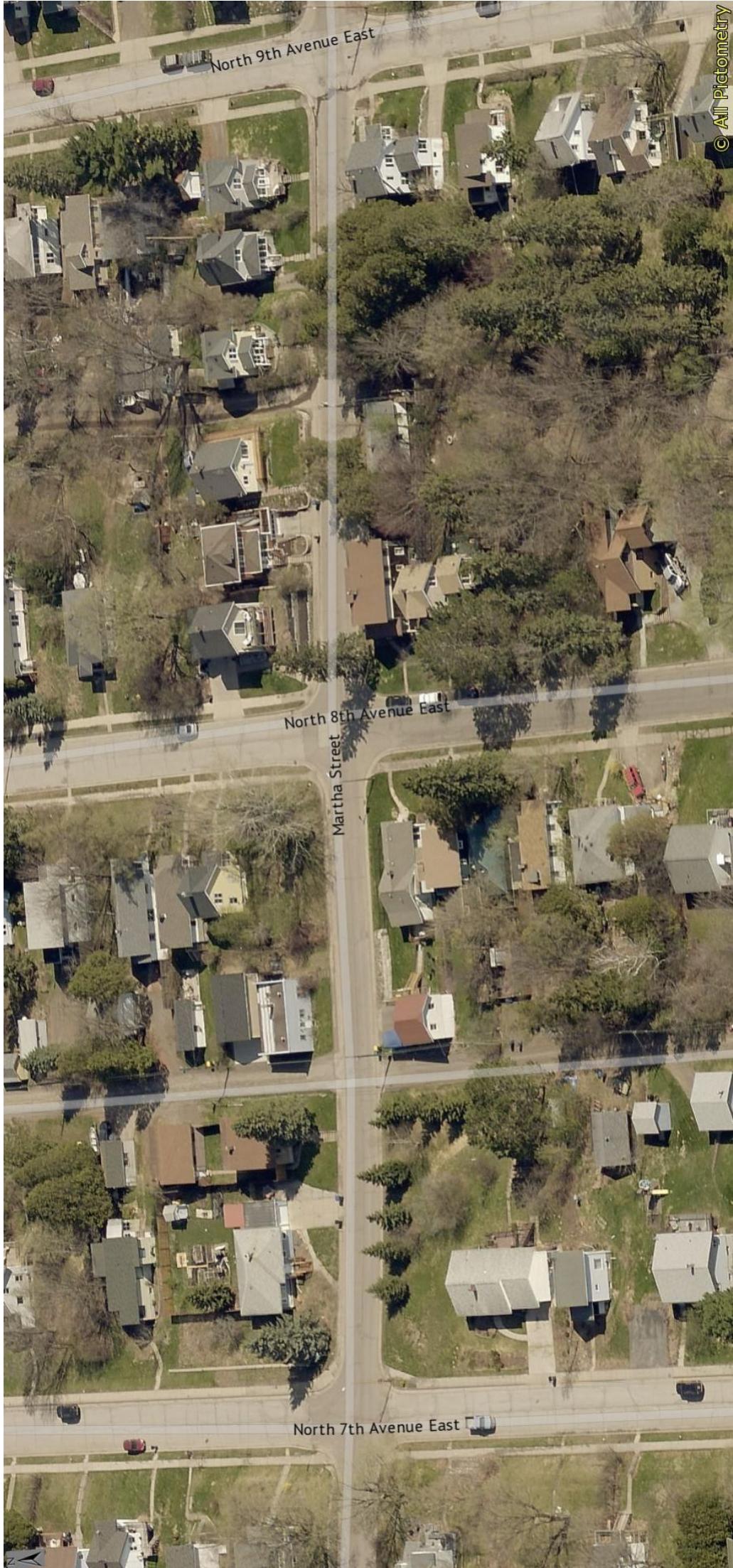


PL 21-142
CUP Small Cell



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PL 21-142



05/14/2019

at&t



7900 XERXES AVENUE S, 3RD FLOOR
BLOOMINGTON, MN 55431



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Certification & Seal:
I hereby certify that this plan, specification, or report was prepared
by me or under my direct supervision and that I am a duly licensed
Professional Engineer under the laws of the state of Minnesota.



Signature: *James R. Skowronski* Date: *7/19/2021*
Typed or printed Name: *James R. Skowronski* Registration Number: *42202*
INITIALS

PROJECT TITLE:

REV. DATE:

DESCRIPTION:

CRAN 1C/2C/3C/1R
MRUMW022370, MRUMW02307, MRUMW042860
CRAN_RUMW_DLIND_010
192444

PROJECT INFORMATION:

1439 N 8TH AVENUE E
DULUTH, MN 55805

SHEET TITLE:

OVERALL SITE PLAN
W/ UG UTILITIES

Scale: 1" = 30'
Sheet Number: 47153
Project Number: A-1





7900 XERXES AVENUE S., 3RD FLOOR
BLOOMINGTON, MN 55431



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Certification & Seal:
I hereby certify that this plan, specification, or report was prepared by me or under my direct supervision and that I am a duly licensed Professional Engineer under the laws of the state of Minnesota.



<i>JAMES R. SKOWRONSKI</i>		7/19/2021
Signature:	Date:	
JAMES R. SKOWRONSKI	Registration Number:	
Type of Facility Name:		
3. 07/19/21 FINAL CNA ISSUED	CM	

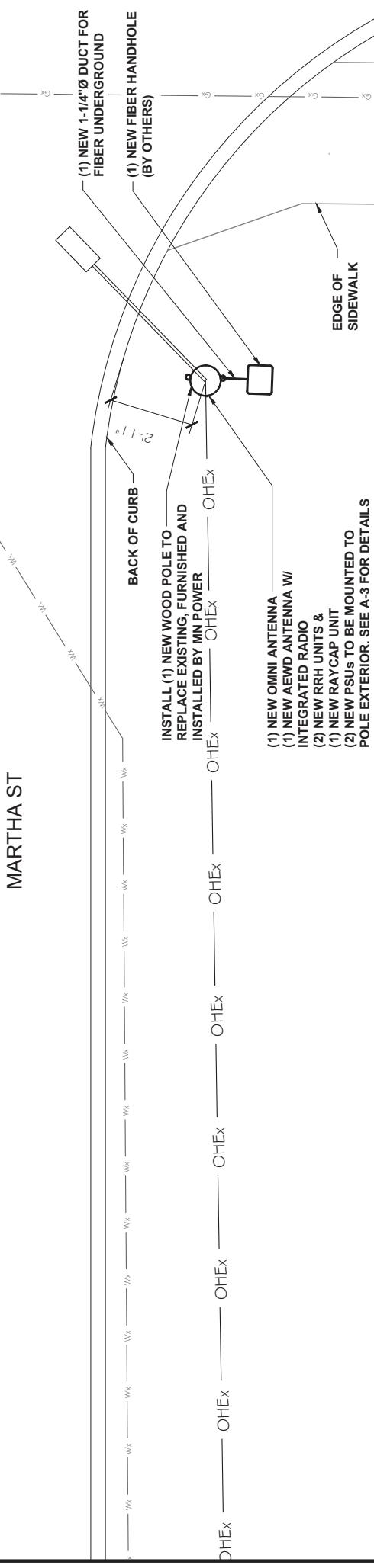
INITIALS		REV.	DATE	DESCRIPTION
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1	O-4/05/2	FINAL CD ₅ ISSUED		GM
0	O/2/19/2	FINAL CD ₅ ISSUED		GM

makefile # ASSEMBLIES
CRAN 1C/2C/3C/1R MRUMWW022370,
MRUMWW023077, MRUMWW042860
CRAN BUMW D1 ND 010

PROJECT INFORMATION:
1439 N 8TH AVE
DUVAL MN 55011

**ENLARGED SITE PLAN
W/ UC UTILITIES**

N 8TH AVE E



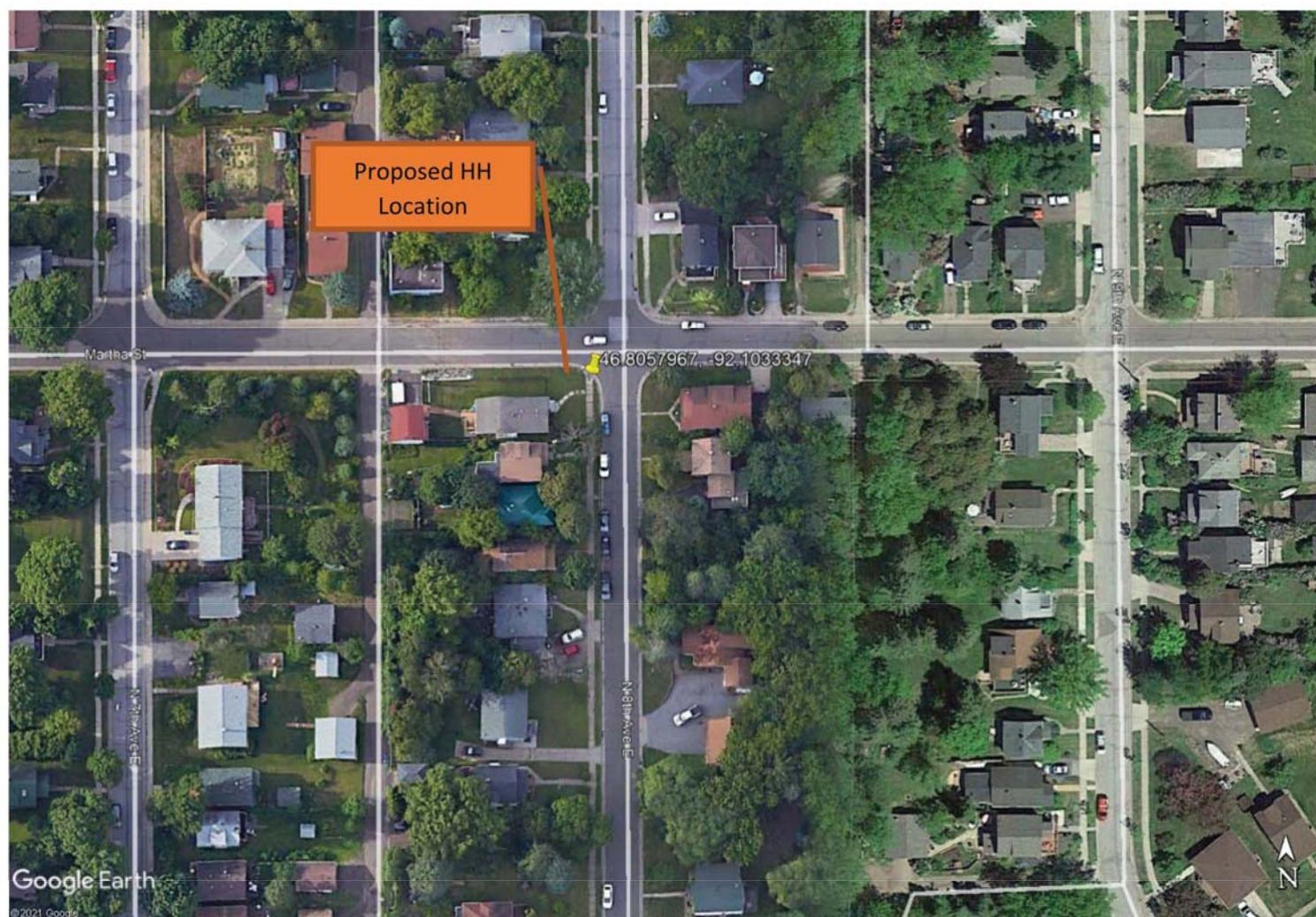
**EXISTING WOOD UTILITY POLE TO
BE REMOVED & REPLACED**

SCALE: NTS

(2)

SITE NAME: CRAN_RUMW_DLLND_010
SITE ADDRESS: MARTHA ST DULUTH, MN
LAT/LONG: 46.8057967, -92.1033347
POLE TYPE: WOOD, LIGHT POLE

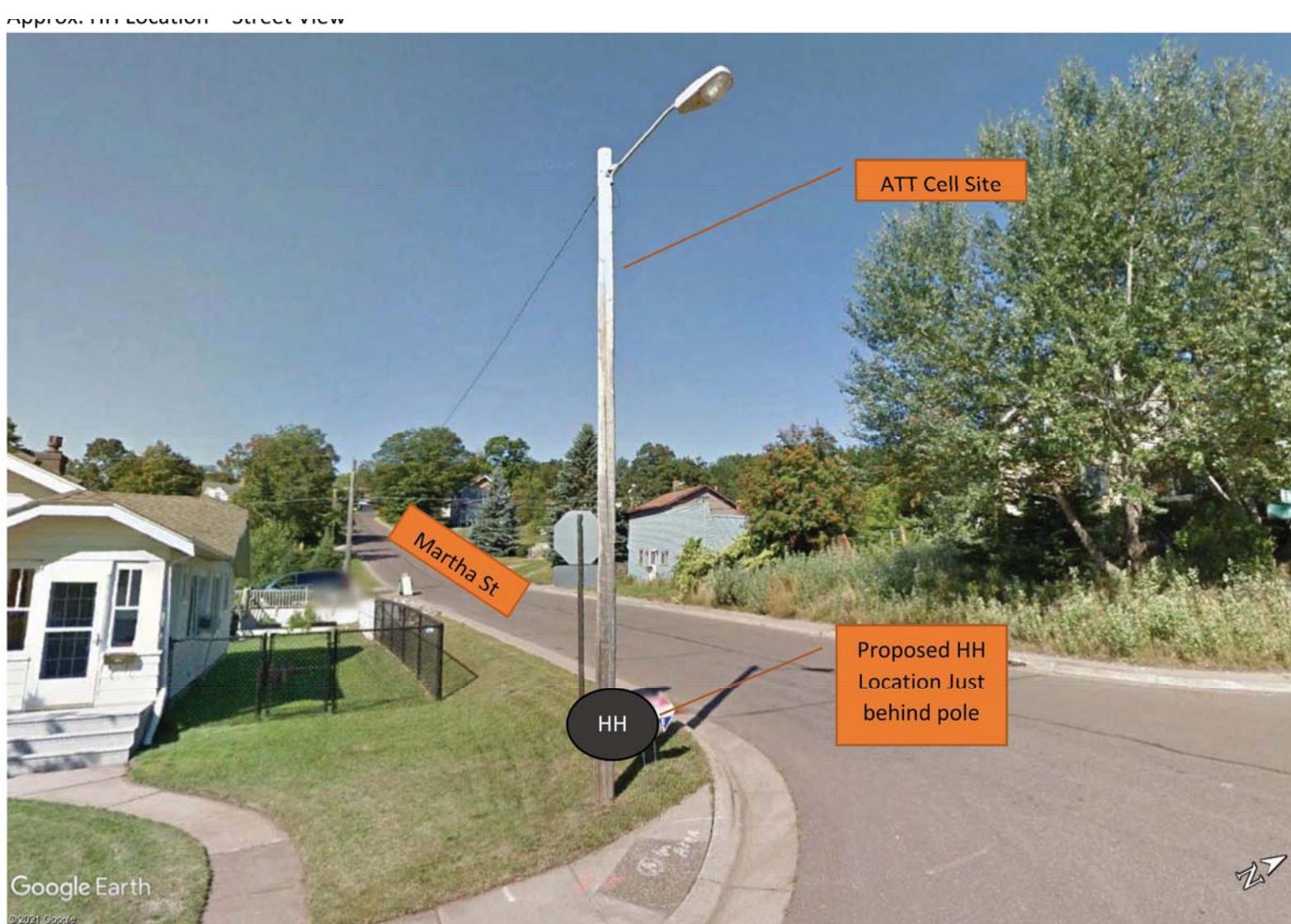
Proposed Route Design
ATT Minnesota
Plan View



Nearest Intersection:
Martha St & N 8th Ave E

Description:
CCI to install a new HH in the ROW near the light pole.

ATT is to leave stub 1.25" duct out from base of new light pole to the proposed HH location.



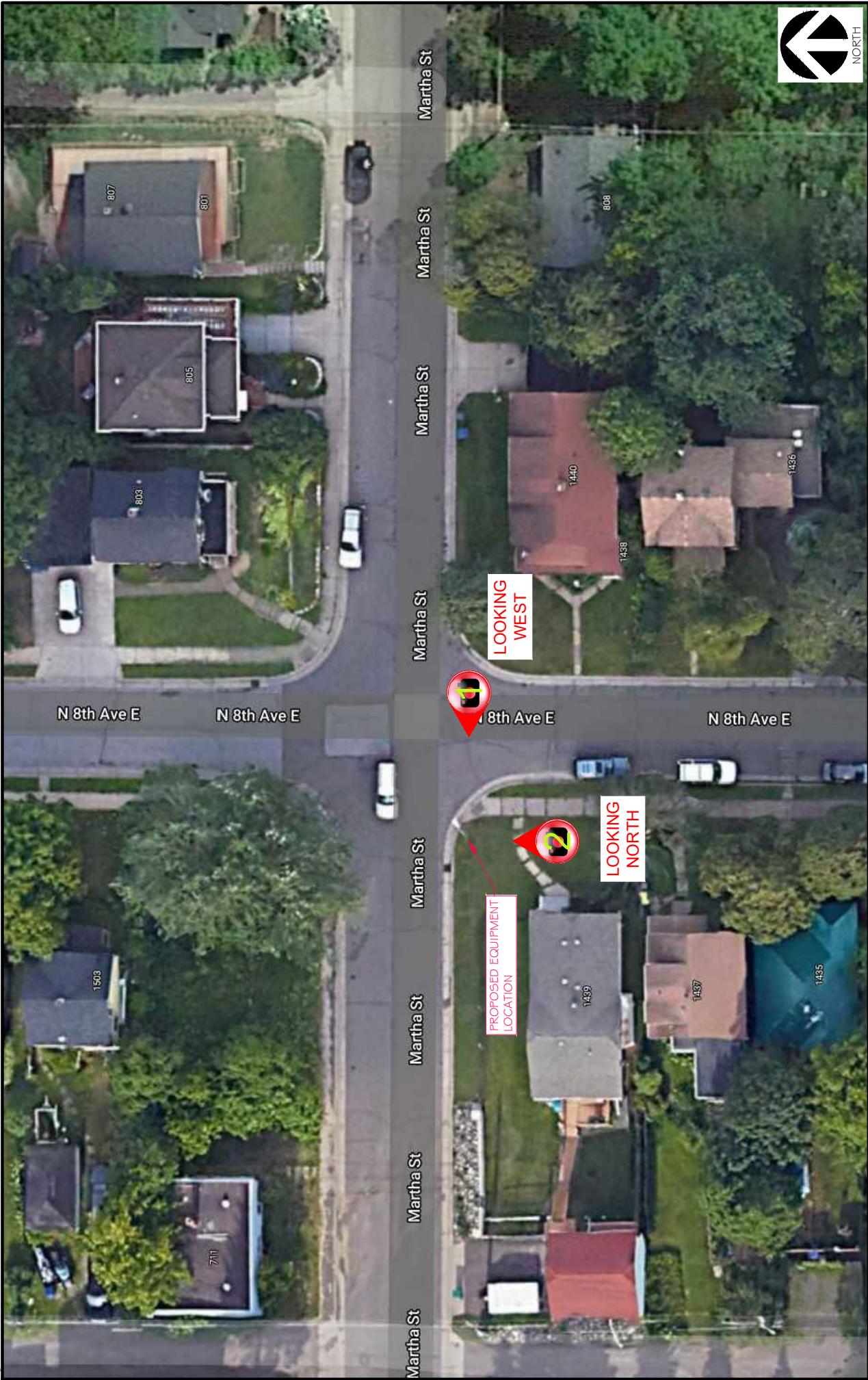


PHOTO RENDERING/SIMULATION LOCATION MAP

PROJECT TITLE:
MRUMW022370 (14810154)

PROJECT NUMBER:
47153

PROJECT LOCATION:
1439 N 8TH AVENUE E, DULUTH, MN 55805

SHEET TITLE:

47153

SECTION:

1

SCALE:

1:100



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PHOTO RENDERING/SIMULATION - LOOKING WEST

PROJECT TITLE:

MRJMW022370 (14810154)
47153

PROJECT NUMBER:

1439 N 8TH AVENUE E, DULUTH, MN 55805
PROJECT LOCATION:

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NORTH



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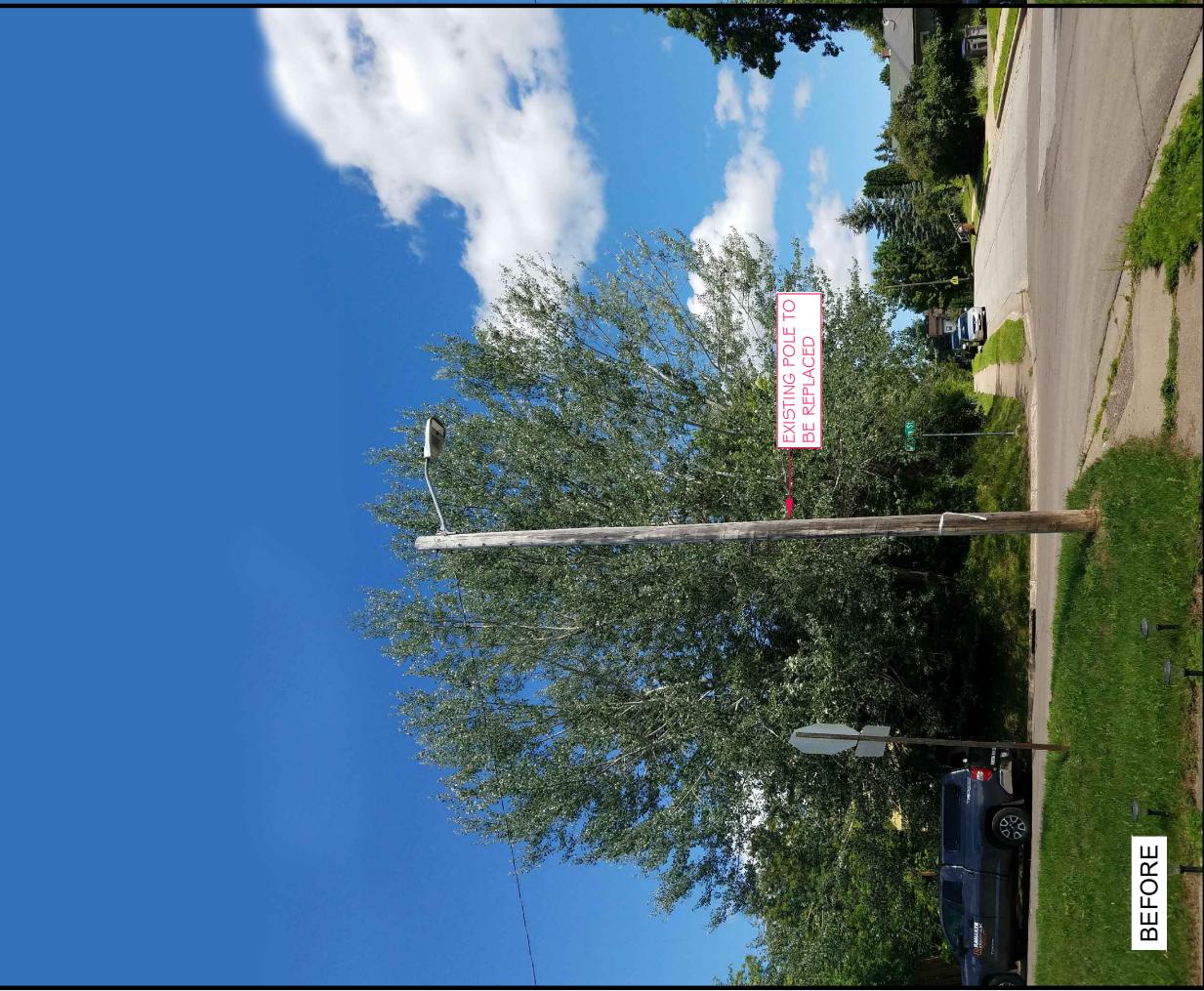
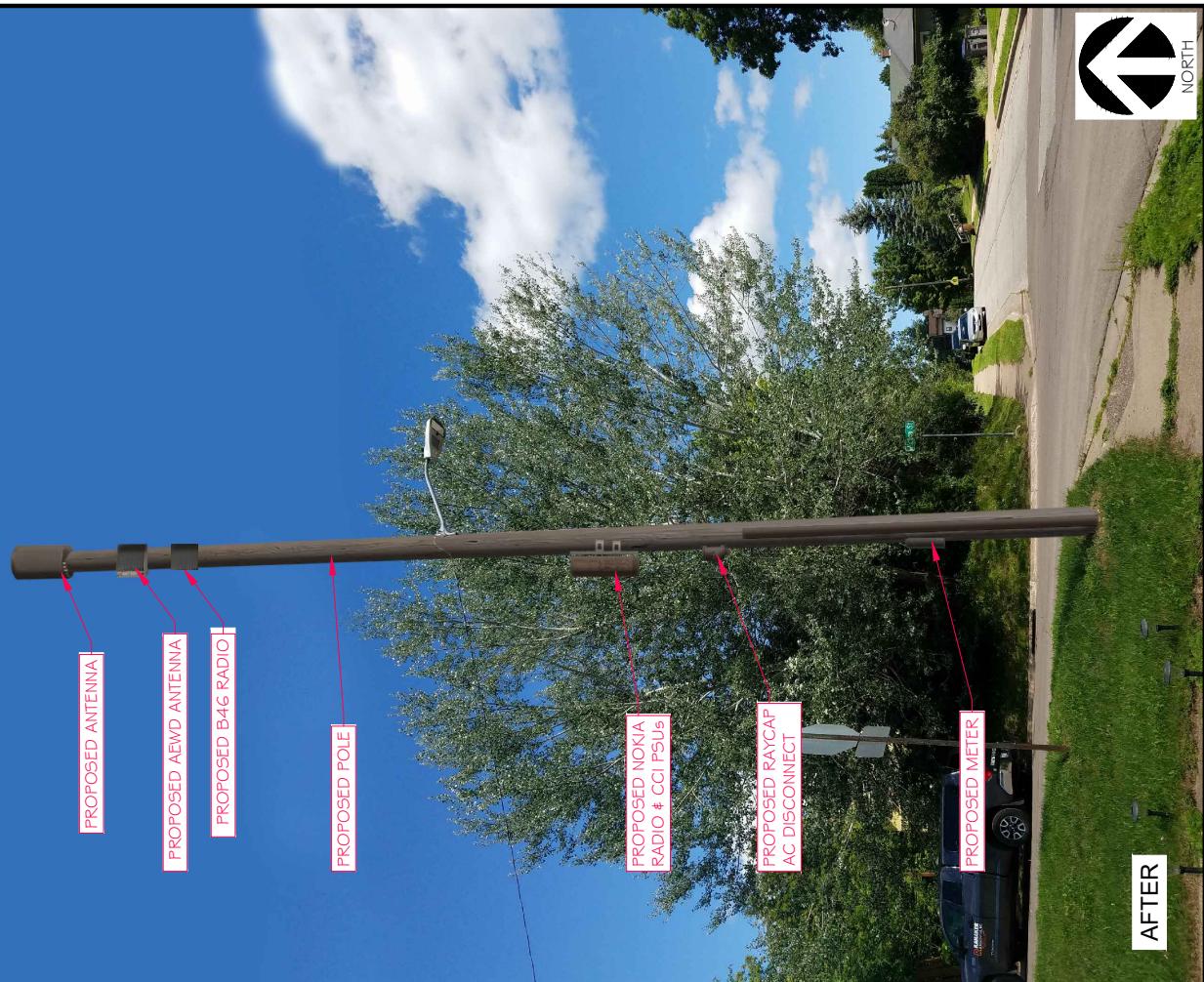


WIRELESS

540 W. MADISON ST.
CHICAGO, IL 60661
www.sxw.com

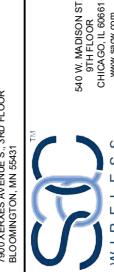
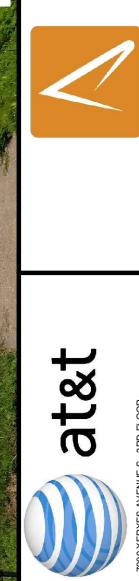
at&t

Photo by: jorseth on Jul 30, 2021 - 7:43am



BEFORE

PHOTO RENDERING/SIMULATION - LOOKING NORTH

SHEET TITLE:
MRUMWO22370 (14810154)PROJECT NUMBER:
47153PROJECT LOCATION:
1439 N 8TH AVENUE E, DULUTH, MN 55805

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STATEMENT REGARDING AESTHETIC DESIGN CRITERIA

DLLND_010 / 14810154 / MRUMW022370/ 1439 N 8th Ave. E.

Pursuant to Ordinance 19-0027R, a SWF must adhere to the eight criteria listed below. Applicant's responses are stated below in red.

- (a) Except as established in Minnesota State Statute, the height of a new facility may not exceed the average height of existing utility poles or streetlights in the immediate area (150-foot radius of the proposed site) by more than five (5) feet, or forty (40) feet, whichever is greater; antennas mounted at the top of the pole shall not increase the height of the pole by more than five (5) feet; and

Applicant asserts that this proposed SWF will only extend three (3) feet above the top of the replaced MN Power utility pole. (See p. A3 of Exhibit "F," Construction Drawings).

- (b) New facilities shall be located as near as practicable to street intersections and shall be located to the extent practicable on existing poles or other structures currently in the right of way and shall be limited to the heights in section (a) above; and

Applicant's proposed pole is located directly on a street corner and is within the ROW.

- (c) Decorative lights, banner poles, clocks, flagpoles, and other public street furniture that was not designed to accommodate small cell facilities shall not be used if accommodating the small cell facilities interfere with the operation of the public street furniture; and

Applicant's proposed pole is not decorative.

- (d) Concealment elements shall be incorporated into new sites, including approved camouflage or shrouding techniques, to the greatest extent practicable; and

Applicant has made every practicable effort to camouflage and conceal its proposed equipment. Any additional concealment efforts would result in additional shrouds or screens that would cause the pole to look more crowded and abnormal than as proposed.

- (e) New electrical and other utility service lines must be undergrounded whenever possible to avoid additional overhead lines; for metal poles, underground cables and wires must transition directly into the pole base without any external junction box; and

Barring any unforeseen issues, this SWF will draw power from existing electrical lines attached to it. It will therefore not require the construction of any new overhead or underground lines. The subject pole is not metal.

- (f) Unless otherwise required for compliance with FAA or FCC regulations, new wireless facilities shall not include any permanently installed lights; and

The Proposed SWF will not include any permanently installed lights besides a streetlight like the one currently mounted to the pole.



- (g) Any new facility and/or equipment and other improvements associated with a new facility must not obstruct any access to fire hydrants or fire escapes, or aboveground or underground public infrastructure, such as underground public utility lines; and

The proposed SWF will not obstruct access to fire hydrants or fire escapes, or aboveground or underground public infrastructure, such as underground public utility lines.

- (h) Unless indicated otherwise by the Land Use Supervisor or City Engineer, the color of the antennas and related accessory equipment shall be made to match the existing pole color; if no pole exists, color should match the poles in the immediate area.

Applicant intends to paint the proposed equipment to match the pole as close as possible.

Respectfully Submitted:

A handwritten signature in blue ink that reads "Joe Goldshlack". It is written in a cursive, flowing script and is positioned above a solid horizontal line.

Dated: July 6, 2021

Joe Goldshlack
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Chicago, IL 60661
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